

CE Ball 2021- SB 631 Statewide 3-1-1 System.pdf

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HOWARD COUNTY OFFICE OF COUNTY EXECUTIVE

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February 23, 2021

Senator William C. Smith, Jr., Chair
Judicial Proceedings Committee
Miller Senate Office Building,
Annapolis, MD 21041

Re: Testimony **IN SUPPORT** of SB 631: Public Safety – Statewide 3–1–1 Nonemergency Telephone System

Dear Chair Smith and Members of the Committee,

I commend Senator Kagan for her consistent leadership as Chair of the Commission to Advance Next Generation 911 Across Maryland and for her introduction of Senate Bill 631.

Senate Bill 631 would implement the Commission’s recommendation to establish a statewide 3-1-1 system. The system would provide Marylanders with nonemergency information about government services, resources, and information. It would also transmit questions or concerns about particular state and local agencies, programs, and services to the appropriate government personnel.

The Commission found that the COVID-19 pandemic and the 9-1-1 center staffing challenges merited consideration of ways to reduce call volume. Although some counties have 3-1-1 systems, nonemergency lines, or publicized contact directories, there is no statewide 3-1-1 service to provide a consistent level of customer service throughout Maryland. Establishing a 3-1-1 system could potentially reduce the number of calls to county 9-1-1 centers for administrative or non-emergency requests. In 2019, Howard County 9-1-1 dispatchers handled 153,204 calls for police. Dispatchers handled 39,740 in 2020 for Fire/Rescue/EMT-related needs.

As a former firefighter and EMT, I have prioritized public safety as County Executive. Our Administration has already selected a vendor to provide Next Generation Core Services to Howard County. Last year, I signed Council Bill 59-2020, which designated the Howard County Department of Fire and Rescue Services as the county enforcement authority for the 9-1-1 direct dialing required under “Kari’s Law.” Howard County’s FY21 budget also funded two new 9-1-1 Call Center positions within the Police Department to fortify Next Generation 911 system operations.

First responders across the state continue to respond to service calls to keep our residents safe during the unprecedented COVID-19 pandemic. They will significantly benefit from a statewide 3-1-1 system that allows them to focus on actual emergencies when a resident calls 9-1-1. Senate Bill 631 will also provide residents with a widely recognized and easy to remember number to receive consistent and coordinated public information messaging for nonemergencies.

Thank you for your continued partnership during these challenging times. I welcome your support and urge a favorable report on SB 631.

All the Best,

Calvin Ball
Howard County Executive

SB0631-JPR_MACo_SUP.pdf

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Position: FAV



Senate Bill 631

Public Safety - Statewide 3-1-1 Nonemergency Telephone System

MACo Position: **SUPPORT**

To: Judicial Proceedings Committee

Date: February 23, 2021

From: Kevin Kinnally

The Maryland Association of Counties (MACo) **SUPPORTS** SB 631. This bill envisions a statewide 3-1-1 system for non-emergency government services, resources, and information to streamline service delivery for residents, businesses, and visitors across Maryland.

SB 631 requires the Maryland Emergency Management Agency (MEMA) to establish and operate a statewide 3-1-1 system capable of notifying the appropriate state or local agencies, programs, and departments of requests for non-emergency information. Under the bill, MEMA will coordinate with local governments to develop the necessary framework to govern referral requests.

3-1-1 is a fast, simple, and convenient number for non-emergency issues and information on government services like refuse collection, snow removal, pothole repair, public transportation schedules, public hearings, and more. This service will make customer service more effective and more responsive, while also allowing 9-1-1 specialists to focus on emergency calls.

In 2019, the General Assembly passed Carl Henn's Law, landmark legislation to update state laws and the 9-1-1 financing system to provide the flexibility and resources needed for the deployment of a statewide Next Generation 9-1-1 (NG911) system that our residents expect and deserve. As Maryland accelerates its move toward NG911, reducing the number of 9-1-1 calls related to non-emergency issues is critical.

Counties encourage efforts to enhance non-emergency communications in Maryland. SB 631 urges a statewide effort to deliver these services equitably and assure coordination between the State and local governments across Maryland. Accordingly, MACo urges a **FAVORABLE** report on SB 631.

SB631 Janice Quintana.pdf

Uploaded by: Quintana, Janice

Position: FAV

TESTIMONY FOR SB 631 AS AMENDED
“PUBLIC SAFETY – STATEWIDE 3–1–1 NONEMERGENCY TELEPHONE SYSTEM”
JUDICIAL PROCEEDINGS COMMITTEE
FEBRUARY 23, 2021 AT 1:00PM

Chairman Smith and Vice Chair Waldstreicher –

My name is Janice Quintana and I have worked in the government customer service and 311 space for over 18 years. I consider myself a 311 pioneer as I have been on the front lines since the inception of this game changer in local government. Due to my customer service experience in the private sector I was recruited in 2002 by Mayor Anthony Williams in Washington, DC as the Director of the Mayor's Citywide Call Center. This center was a one-stop government center (727-1000) that operated as a 311 Center but without the number.

In 2006, I was appointed by Mayor Fenty as the Director of the Office of Unified Communications. I was responsible for 911 and transitioned 727-1000 to the new and improved DC311. I was later recruited by both Charlotte, NC and Atlanta, GA where I served as the Director of CharMeck311 and ATL311 between 2010 and 2018. I helped create or was on the board of the first 311 conference and community groups including: 311 Synergy Group, Engage311, The Association of Government Call Center Professionals (AGCCP) and National 311 Executive Council. I was also a Govloop Featured Contributor and my blogs were specifically focused on 311 organizations and rock stars. I currently advise 311 leaders, organizations, and technology companies.

As a 311 pioneer in government customer service, I have watched from the front row the growth and transformation in improving city services and community engagement. Launching a simple telephony model served its purpose, but the next-gen 311 systems are full-scale civic hubs offering a variety of access points. Inspired by customer expectations and feedback the 311 community continues to increase connectivity options. Today's users access 311 through kiosks, chats, texts, websites, mobile applications, emails, artificial intelligence, and social media.

This system provides easy access to government services and increases civic engagement. Also, the non-emergency number is a vehicle that takes the burden off 911 systems. Because the simple three-digit number creates a one-stop-shop for assistance, constituents do not have to waste time navigating through confusing government directories. Instead, they contact 311 to request a service or report an issue. In return, they receive a tracking number and the concern is sent to the appropriate department. Above all, 311 is the virtual front door to city hall.

Popular 311 services include:

- Parking enforcement
- Graffiti removal
- Street and traffic light outages
- Potholes and sidewalk repair

- Trash, debris, recycling and bulk pickup
- Abandoned vehicles
- Water main breaks
- Noise complaints
- Rat abatement
- General information and concerns

During 2020 and 2021, 311 organizations continue to prove their value. They showed their agility by swiftly moving to remote work and handled every curve ball. They took a huge burden off 9-1-1 by being available for the community during the pandemic. From providing information to scheduling tests and vaccine appointments, food deliveries, and checking on residents. They were the main contact during civil unrest and inclement weather. The 311 centers in Texas are currently offering support to the 9-1-1 systems.

The 311 government non-emergency systems in North America are almost twenty years old. In 2001, Baltimore launched the first 311 platform in North America. Recognizing the inefficiency in government silos, 311 started a new way of governing. It did not take long for other city leaders to notice the success of this innovative business model. Notably, the improvements in service delivery, relief for 9-1-1, data collection and community engagement were staggering. The 311 revolution was born and other cities joined forces with Baltimore. In fact, there are over 300 311 platforms in North America. Additionally, the success of the 311-model continues to inspire and ignite innovation. For example, the U.S. Department of Veteran Affairs (VA311), The Republic of Panama (Panama311) and the U.S. Navy (Navy311). It is now time to take this business model to the statewide level.

I urge a favorable report on SB631 with amendments.

Testimony for SB631 2.23.19_ (Brian Roberts - Kaga

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Testimony for SB 631 - SUPPORT
“Public Safety – Statewide 3–1–1 Nonemergency Telephone System”
Judicial Proceedings Committee
February 23, 2021, at 1:00pm

Overview

Montgomery County’s MC311 is a single point-of-contact for enterprise customer service delivery and Customer satisfaction; Improve functionality of existing systems and data quality across County Government.

MC311 replaced over 13,000 phone numbers and 10,000 e-mail addresses to wade through to find the right person to handle your request. MC311 provides accountability by negotiating Service Level agreements with each department to ensure prompt, effective delivery of services. Efficiency is achieved by consolidating call taking in a single location, supported by a comprehensive enterprise-wide Customer Relationship Management (CRM) system, including telephony, service knowledge database, analytics and reporting equipment and software.

Need for the Program

Montgomery County Government has 40 major Departments and Offices, most of which have sub-organizations, i.e., division, sections, etc. The result is a large, complex bureaucracy with over 13,000 telephone numbers and over 10,000 email accounts, which serve as the “points-of-contact” for the general public and Customers.

The quality of the response from County government varied based on who you were able to reach; knowledge of many topic areas was shared anecdotally or was based on experience. Often responses were not prompt or a customer would have no idea when a County employee would return their call; the person who could answer the question was away from their desk, and requests were left on a voice mail box. Additionally, departmental systems were not structured to collect the necessary performance data to conduct objective analysis of the accuracy of information given, the precise accounting of service delivery, or of complaints.

When information was available, it was stored in a multitude of different systems with different reporting standards. Many key measures were self-reporting, which led to inconsistencies and inaccuracies. The disparate systems and storage of information made reporting and analysis quite time-consuming and inconsistent.

Description of the Program

Goals and Objectives

MC311 is an integrated Customer Service Center (CSC) and customer service request system (CRM) which:

- Provides a single point of contact for the general public to Montgomery County Government;
- Provides Customer access to the status of their information and/or service request;
- Informs the Customer of the status and final disposition of their request;
- Records all previous Customer contacts;
- Informs management of the number and nature of requests for information and/or service being received by each governmental organization; and the timeliness of service delivery for each department and each service offered



- Provides management the information needed to proactively make program resource allocation and reallocation decisions.

What is MC311? MC311 provides a single contact number and web site for non-emergency requests for information, service and complaints. A caller will dial 311 within Montgomery County or 240-777-0311 and a call will be answered by a live, trained Customer service representative.

There are four types of requests to MC311:

- General information Requests, which are handled directly by MC311 using our extensive knowledgebase of information provided by experts in each County department (67% of contacts)
- Requests requiring fulfillment:
 - o Requests for County Services: entered onto our CRM system and received by the people who will carry out the request for the Customer (24% of contacts)
 - o Referrals to County Experts: requests that are not covered in our knowledgebase system or require specific knowledge or expertise from the relevant County department (8% of contacts)
 - o Complaints, Compliments and Comments: forwarded to the County department in question for follow-up if necessary (1% of contacts)

The Customer service center is open for calls from 7 a.m. to 7 p.m. Monday through Friday. A Customer can visit the MC311 Web site 24 hours a day every day at mc311.com and get the same information and request the same services that a caller will get by talking to a Customer service representative.

Call Handling Approach and Staffing. MC311 handles about 43,000 to 45,000 calls per month (much more during the COVID-19 emergency) with between 40 budgeted positions – usually 30-32 representatives are on the phone at any given time. High volume call periods are handled primarily by workforce planning models, focused on staffing to peak volume, establishing a calendar in advance for off days for customer service representatives based on workforce optimization. During the COVID-19 emergency we have also used temporary service contractors and reassigned employees to manage high volume call periods flexibly and cost effectively. During the operational work day, vigilant schedule adherence monitoring of customer service representatives is another call volume management technique. If necessary, in rare circumstances, supervisors or other trained personnel will take phone calls in unforeseen emergencies.

MC311 Customer Service Center Performance Metrics. In order to provide excellent Customer service, all aspects of the operation are measured closely. We want to minimize abandoned calls, answer calls quickly, handle calls within 4 minutes on average, including any after-call work. We also place a strong emphasis on accuracy. Below is a chart that lists our key performance measures.

Metric	Performance Goal
Abandon Rate:	Fewer than 5% of calls abandoned
Speed of Answer:	80% of calls answered in 20 seconds or less
Customer Satisfaction:	Consistently 85% or greater
Average Call Handling Time:	4 minutes



Service Request Accuracy:	95% of Service Requests closed according to established performance standards
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Improved Access to County Information and Services. MC311 is focused on using channels that allow customers to conduct business transaction with a live Customer service representative or interact directly with our CRM system. Customers get the latest, most accurate information and the fastest possible response from Montgomery County. Customers can communicate with MC311 directly through our Web Site from just about any device – to get general information, request a service, make a complaint, give us a compliment or simply make a comment.

County employees as well as employees can use MC311 for directory assistance to find a specific employee. In addition, County employees and retirees use MC311 to get access to employee benefits information and services as well as employment and recruitment topics.

Emergency Response Support. MC311 supports County Emergency response during public health and public safety events, such as major storms. The goal is not only to increase call-taker capacity and offload non-emergency calls so that 911 can focus on true emergencies, but also provide an efficient way to track responses. All employees are considered essential. Call Center hours are often extended, occasionally to 24/7.

During emergencies, County residents can call MC311 reach a live operator to get information related to an emergency, typically in under 20 seconds, even during a power outage using a land line; listen to emergency related information during the welcome announcement and stay on the line to speak to a representative for more information

Data and Analysis for Continuous Improvement. The data provided by tracking every call and every web site visit to MC311 gives management an understanding of the services most important to residents, how well each department meets its commitments (service level agreements or SLA) service request reports what is important to County Customers on a day-to-day basis. The empirical data collected represents real-time Customer feedback on issues and concerns with particular County services. Analytics provides focused data and allows the County to tailor Customer satisfaction surveys to address specific issues and concerns with specific services. We use this data to learn how to operate the Customer service center more efficiently and effectively, as we are always looking for ways to improve our service. In many cases, this means re-writing, adding or deleting knowledge base articles, analyzing business processes and helping departments and at re-engineering the business process, providing real-time continuous improvement. The County also uses this data during budget preparation because we know what services are priorities with Customers.

Supporting Accountability with CountyStat. One of the goals of the MC311 initiative was to integrate with CountyStat, a component of the County’s results-based accountability system that promotes a culture of managing for results, CountyStat is a data-driven process to identify and resolve County departments’ Customer service delivery issues in a systematic way. The ultimate goal of CountyStat is to ingrain the concepts of data-driven decision making into government culture and focus on each Department's efforts to deliver results. MC311 has specifically designed and developed reports and dashboards for CountyStat’s review of the program and all 40 participating Departments. All CountyStat sessions will utilize the data from the enterprise MC311 CRM System.



In addition, The MC311 Web site was available and customers were able to access County information and request services 24 hours a day. In Fiscal Year 20, over 90,000 requests for service were processed via the web, and thousands more general information requests were generated.

Results

Success for the MC311 Initiative was defined by the following:

- Created a brand new County function: a consolidated Customer service call center
- Implemented an enterprise-wide technology solution for service intake and response
- Staffed and trained call center staff
- Customers are greeted with a live person instead of voice mail
- Established and standardized processes, procedures and service level agreements (SLAs) for all services
- Significantly reduced call transfers
- Eliminated the need for customers to understand or know government structure
- Increased first call resolution rate
- Tracked requests from intake through disposition
- Provided Customer feedback throughout request lifecycle

All Customer facing business processes, intake and/or “touch-points” with the public were the focus of the initiative. All front-office processes now reside in MC311 for phone and web. Departments are no longer responsible for handling customer calls for service requests and information. Cost/benefit analysis became very significant very early in the project due to economic conditions.

Each Department and Office had some call intake function, no matter how minimal. Significant savings resulted as part of consolidating the existing call centers and the reduction/elimination of call handling capabilities in Departments into a centralized operation. Because MC311 undertook a thorough business process mapping of all services and channels, we were able to define fractional work years and cost of service.

Before implementing MC311, operational costs for customer service for the County were estimated at \$25 million annually (Fiscal Year 09). These costs were identified by rigorous business process analysis. Some Customer service personnel from other county Departments were brought to MC311, meaning no new call taking positions were created to start the new agency.

Overall cost per call to the County was reduced, as 45 centrally located generalists could take the same number of calls as 300+ specialists who also had other duties in addition to Customer service.

Return on Investment. The implementation cost of MC311 was approximately \$10.4 million. For the FY11 budget year, the program was credited for a permanent cost savings of almost \$10M, broken down as follows:

MC311 Cost Savings Analysis	Before MC311	After MC311
Department Operating Cost	\$25,000,000	\$15,000,000
MC311 Implementation Cost	\$10,400,000	N/A
MC311 Operating Cost	N/A	\$5,100,000
ONGOING PERMANENT COST SAVINGS	N/A	\$9,900,000
People	300	50



Processes	6 call centers	1 call center
Technology	20 back office customer-facing systems	1 CRM system

I urge a **favorable report** of SB631 with the sponsor amendments.

Brian Roberts
 MC311 Director
 Montgomery County Government

Current Call topics (January 1 – February 18, 2021):

Organization Name	Topic	# of Service Requests	Rank
HHS	COVID-19 Vaccine	5906	1
HHS	COVID-19 Rental Relief Program HHS	2581	2
FIN	Payments Made on a Property Tax Account	2472	3
DEP	Bulk Trash Pick-Up Request	1801	4
DEP	22 Gallon Bin Delivery	1420	5
DEP	Cart Repair	1239	6
DEP	County Trash & Recycling Schedule	1237	7
DEP	Scrap Metal Pick-Up Request	1125	8
DPS	Schedule Residential Inspections	1064	9
DPS	Permit Status	1021	10
DHCA	Landlord Tenant (LT) Complaints, Disputes or Issues	973	11
HHS	How to Apply for Public Assistance Programs, and Obtain and Application: Medicaid or Medical Assistance, Food Stamps, Cash Assistance Including Temporary Disability Assistance and Temporary Cash Assistance	963	12
DOT	New and Improved Ride On Real Time Application	962	13
DEP	How To Recycle or Dispose of Solid Waste	872	14



DEP	Field Check	813	15
HHS	COVID-19 Testing for Coronavirus	755	16
DEP	22 Gallon Bin Pick-up	752	17
HHS	Apply for office of Home Energy Programs Check Status of New Application or Recertification or for Assistance with Utility Disconnection	703	18
HHS	Status of Income Support Benefits Case - New Application or Recertification	693	19
FIN	Balance of Property Tax Bill	679	20
DEP	Transfer Station Questions	598	21
Non-MCG	State of Maryland Customer Call Center for Department of Human Services	590	22
DEP	Same Day	506	23
Non-MCG	COVID-19 Maryland Department of Health Frequently Asked Questions	502	24

Language	Calls (Jan1 – Feb 18)
English	42,043
Spanish	5,271
Mandarin	24
French	7
Amharic	6
Farsi	5
Korean	4
Russian	2
Arabic	1
Pashto	1
Hindi	1
Sinhala	1
Vietnamese	1
Urdu	1
Brazilian Portuguese	1

