SENATE BILL 273

M3, J1 2lr1319 SB 195/21 – EHE CF HB 275

By: Senators Elfreth, Beidle, Lam, and Bailey Introduced and read first time: January 17, 2022 Assigned to: Education, Health, and Environmental Affairs

A BILL ENTITLED

1 AN ACT concerning

2

3

4

5

6

7

8

9

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

Environment – PFAS Chemicals – Prohibitions and Requirements (George "Walter" Taylor Act)

FOR the purpose of altering certain provisions of law establishing a certain prohibition on certain uses of certain fire-fighting foam by prohibiting, on or after a certain date, a person from using, manufacturing, or knowingly selling, offering for sale, or distributing for sale or use certain fire-fighting foam in the State, subject to certain exceptions; prohibiting a certain person from releasing certain foam into the environment in a certain manner and requiring the person to take certain actions and maintain certain documentation; providing for the process for the Department of the Environment, the Attorney General, the State's Attorney for a county or Baltimore City, a county attorney, or a City Attorney to obtain certain compliance information; providing that a failure to meet certain requirements does not preclude certain use of a certain foam under certain circumstances; establishing requirements that apply to the sale of certain personal protective equipment that contains PFAS chemicals; prohibiting a person from disposing of a certain foam in a certain manner; prohibiting a certain person, on or after a certain date, from manufacturing, selling, offering for sale, or distributing for sale or use in the State a certain rug or carpet to which PFAS chemicals have been intentionally added for certain purposes; prohibiting a certain manufacturer or distributor, on or after a certain date, from manufacturing, selling, offering for sale, or distributing for sale or use in the State a certain food package or food packaging component to which PFAS chemicals have been intentionally added; requiring the Department of the Environment and the Maryland Department of Health jointly to prepare, in coordination with certain entities, and submit to the General Assembly a certain PFAS Action Plan; and generally relating to PFAS chemicals.

BY repealing and reenacting, with amendments,

Article – Environment

29 Section 6–1601 and 6–1603

30 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1	(2013 Replacement Volume and 2021 Supplement)
2 3 4 5 6	BY repealing Article – Environment Section 6–1602 and 6–1604 Annotated Code of Maryland (2013 Replacement Volume and 2021 Supplement)
7 8 9 10 11	BY adding to Article – Environment Section 6–1602, 6–1604, and 6–1604.1 Annotated Code of Maryland (2013 Replacement Volume and 2021 Supplement)
12 13 14 15 16	BY repealing and reenacting, without amendments, Article – Environment Section 6–1605 Annotated Code of Maryland (2013 Replacement Volume and 2021 Supplement)
17 18 19 20 21	BY repealing and reenacting, with amendments, Article – Environment Section 9–1901 through 9–1905 Annotated Code of Maryland (2014 Replacement Volume and 2021 Supplement)
22 23	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
24	Article – Environment
25	6–1601.
26	(a) In this subtitle the following words have the meanings indicated.
27 28	(b) "Class B fire-fighting foam" OR "FOAM" means a foam designed for flammable liquid fire.
29 30 31	(C) "INTENTIONALLY ADDED" MEANS THE ACT OF DELIBERATELY USING A CHEMICAL IN THE FORMATION OF A PRODUCT WHERE THE CHEMICAL'S CONTINUED PRESENCE IS DESIRED IN THE PRODUCT TO PROVIDE A SPECIFIC CHARACTERISTIC.
32 33 34 35	(D) "PERSONAL PROTECTIVE EQUIPMENT" MEANS ITEMS DESIGNED, INTENDED, OR MARKETED TO BE WORN BY FIRE-FIGHTING PERSONNEL IN THE PERFORMANCE OF THEIR FIRE AND RESCUE ACTIVITIES, INCLUDING JACKETS, PANTS, SHOES, GLOVES, HELMETS, AND RESPIRATORY EQUIPMENT.

- "PFAS chemicals" means a class of fluorinated organic chemicals that [: 1 [(c)] **(E)** 2 Contain CONTAIN at least one fully fluorinated carbon atom, including (1) perfluoroalkyl and polyfluoroalkyl substances[; and 3 4 Are designed to be fully functional in Class B fire-fighting foam (2)formulations]. 5 "RUG OR CARPET" MEANS A THICK FABRIC USED TO COVER A FLOOR, 6 **(F)** 7 **INCLUDING:** 8 **(1)** COMMERCIAL OR RESIDENTIAL BROADLOOM CARPET; AND 9 **(2)** A PAD OR AN UNDERLAYMENT USED IN CONJUNCTION WITH A 10 CARPET. [6-1602.11 This subtitle does not apply to fire-fighting foams used at the 12 (a) Baltimore—Washington International Thurgood Marshall Airport. 13 14 (b) This subtitle does not restrict: 15 The manufacture, sale, or distribution of Class B fire-fighting foam (1) 16 that contains intentionally added PFAS chemicals; or The discharge or other use of Class B fire-fighting foam that contains 17 18 intentionally added PFAS chemicals in emergency fire-fighting or fire prevention operations. 19 20 6-1602.21THE DEPARTMENT MAY ADOPT REGULATIONS TO CARRY OUT THIS SUBTITLE. 226-1603.23 On or after October 1, 2021, EXCEPT AS PROVIDED IN SUBSECTION (B) 24OF THIS SECTION, ON OR AFTER JANUARY 1, 2023, A PERSON MAY NOT USE, 25MANUFACTURE, OR KNOWINGLY SELL, OFFER FOR SALE, OR DISTRIBUTE FOR SALE
- 28 (1) Testing purposes, including calibration testing, conformance testing, 29 and fixed-system testing unless:

2627

not be used for:

OR USE Class B fire-fighting foam that contains intentionally added PFAS chemicals [may

- 1 The use is required by law or by the agency having jurisdiction (i) 2 over the testing facility; and 3 The testing facility has implemented appropriate containment, (ii) treatment, and disposal measures to prevent releases of foam into the environment; or 4 5 (2) Training purposes IN THE STATE. 6 **(1)** A PERSON THAT IS AUTHORIZED UNDER FEDERAL LAW TO USE 7 CLASS B FIRE-FIGHTING FOAM THAT CONTAINS INTENTIONALLY ADDED PFAS 8 **CHEMICALS:** 9 MAY NOT RELEASE THE FOAM DIRECTLY INTO THE (I)ENVIRONMENT, INCLUDING THROUGH UNSEALED GROUND, SOAKAGE PITS, 10 11 WATERWAYS, OR UNCONTROLLED DRAINS; AND 12 (II) SHALL: 13 1. FULLY CONTAIN ALL RELEASES ON SITE; 14 2. IMPLEMENT CONTAINMENT MEASURES, INCLUDING 15 BUNDS AND PONDS, THAT ARE CONTROLLED AND IMPERVIOUS TO PFAS CHEMICALS AND DO NOT ALLOW FIREWATER, WASTEWATER, RUNOFF, AND OTHER 16 17 WASTES TO BE RELEASED INTO THE ENVIRONMENT, INCLUDING SOILS, GROUNDWATER, WATERWAYS, AND STORMWATER; 18 19 DISPOSE OF ALL FIREWATER, WASTEWATER, RUNOFF, AND OTHER WASTES IN A WAY THAT PREVENTS RELEASES INTO THE ENVIRONMENT; 20 214. WITHIN 5 DAYS AFTER A RELEASE IN VIOLATION OF ITEM (I) OF THIS PARAGRAPH, REPORT THE RELEASE TO THE DEPARTMENT, 22INCLUDING INFORMATION ON THE IDENTITY OF THE FOAM, THE QUANTITY USED, 23 24 THE TOTAL PFAS CONCENTRATION, AND THE FORM OF ANY WASTE THAT CONTAINS PFAS CHEMICALS; AND 2526 **5**. MAINTAIN DOCUMENTATION ON ANY MEASURES 27 TAKEN UNDER THIS PARAGRAPH.
- 28 (2) (I) IN INVESTIGATING COMPLIANCE WITH THIS SUBSECTION, 29 THE DEPARTMENT, THE ATTORNEY GENERAL, A STATE'S ATTORNEY FOR A COUNTY 30 OR BALTIMORE CITY, A COUNTY ATTORNEY, OR A CITY ATTORNEY MAY REQUEST 31 DOCUMENTATION MAINTAINED UNDER PARAGRAPH (1) OF THIS SUBSECTION.

- 1 (II) A PERSON THAT RECEIVES A REQUEST UNDER
- 2 SUBPARAGRAPH (I) OF THIS PARAGRAPH SHALL PROVIDE THE DOCUMENTATION ON
- 3 REQUEST.
- 4 (3) A FAILURE TO MEET THE REQUIREMENTS OF PARAGRAPH (1) OR
- 5 (2) OF THIS SUBSECTION DOES NOT PRECLUDE THE USE OF CLASS B FIRE-FIGHTING
- 6 FOAM CONTAINING INTENTIONALLY ADDED PFAS CHEMICALS IF THE FAILURE WAS
- 7 A RESULT OF FACTORS BEYOND THE CONTROL OF THE PERSON.
- 8 (C) (1) IF A PERSON SELLS PERSONAL PROTECTIVE EQUIPMENT THAT
- 9 CONTAINS PFAS CHEMICALS IN THE STATE, THE PERSON SHALL PROVIDE WRITTEN
- 10 NOTICE TO THE PURCHASER AT THE TIME OF THE SALE THAT INCLUDES:
- 11 (I) A STATEMENT THAT THE PERSONAL PROTECTIVE
- 12 EQUIPMENT CONTAINS PFAS CHEMICALS; AND
- 13 (II) THE REASON THAT THE PERSONAL PROTECTIVE
- 14 EQUIPMENT CONTAINS PFAS CHEMICALS.
- 15 (2) BOTH THE PERSON SELLING PERSONAL PROTECTIVE EQUIPMENT
- 16 THAT CONTAINS PFAS CHEMICALS AND THE PURCHASER OF THE PERSONAL
- 17 PROTECTIVE EQUIPMENT SHALL RETAIN THE NOTICE UNDER PARAGRAPH (1) OF
- 18 THIS SUBSECTION FOR AT LEAST 3 YEARS AFTER THE DATE OF THE SALE.
- 19 [6–1604.
- Nonfluorinated training foam shall be used for purposes of fire-fighting training.
- 21 **6–1604.**
- A PERSON MAY NOT DISPOSE OF A CLASS B FIRE-FIGHTING FOAM THAT
- 23 CONTAINS INTENTIONALLY ADDED PFAS CHEMICALS:
- 24 (1) USING INCINERATION, INCLUDING BY BURNING, COMBUSTION,
- 25 PYROLYSIS, GASIFICATION, THERMAL OXIDATION, ACID RECOVERY FURNACE OR
- 26 OXIDIZER, ORE ROASTER, CEMENT KILN, LIGHTWEIGHT AGGREGATE KILN,
- 27 INDUSTRIAL FURNACE BOILER, AND PROCESS HEATER; OR
- 28 (2) IN A LANDFILL.
- 29 **6–1604.1.**

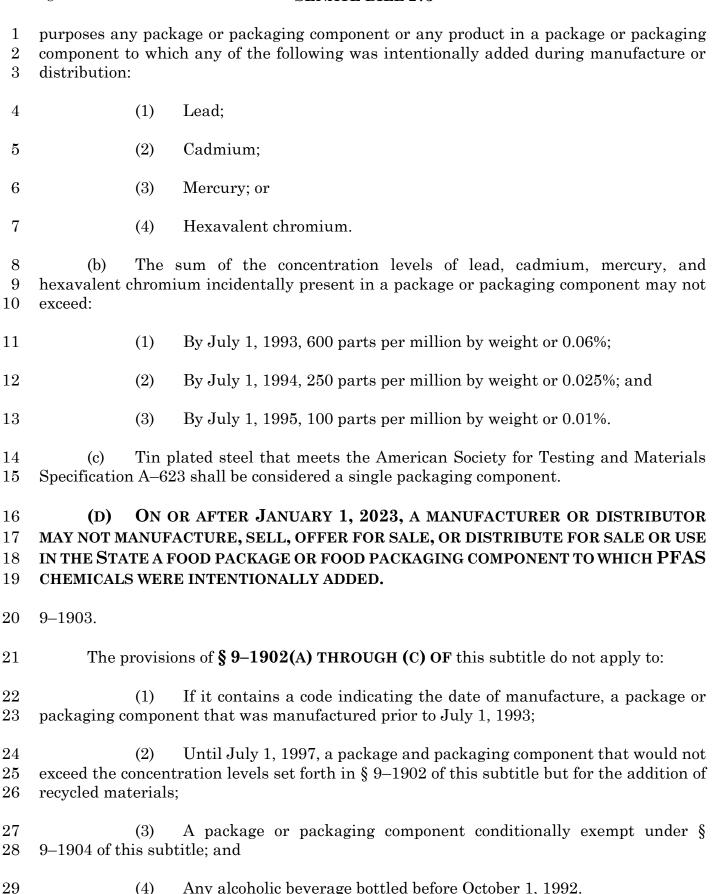
- THIS SECTION DOES NOT APPLY TO THE SALE OR RESALE OF A USED RUG 1 (A) 2 OR CARPET. 3 (B) ON OR AFTER JANUARY 1, 2023, A PERSON MAY NOT MANUFACTURE, SELL, OFFER FOR SALE, OR DISTRIBUTE FOR SALE OR USE IN THE STATE A RUG OR 4 CARPET TO WHICH PFAS CHEMICALS HAVE BEEN INTENTIONALLY ADDED. 5 6 A PERSON THAT MANUFACTURES, SELLS, OFFERS FOR SALE, OR (C) 7 DISTRIBUTES FOR SALE OR USE IN THE STATE A RUG OR CARPET SHALL ESTABLISH A CERTIFICATE OF COMPLIANCE TO ATTEST THAT THE RUG OR CARPET IS IN 8 9 COMPLIANCE WITH THE REQUIREMENTS OF THIS SECTION. 10 WITHIN 30 DAYS AFTER A REQUEST BY THE DEPARTMENT, A **(2)** PERSON SHALL PROVIDE THE CERTIFICATE OF COMPLIANCE ESTABLISHED UNDER 11 12 PARAGRAPH (1) OF THIS SUBSECTION TO THE DEPARTMENT. 13 6-1605.14 A person who violates this subtitle is subject to: 15 (1) For a first violation, a civil penalty not exceeding \$500; and 16 (2)For a second or subsequent violation, a civil penalty not exceeding \$1,000. 17 18 9-1901.19 In this subtitle the following words have the meanings indicated. (a) "Distributor" means any person that: 20 (b) 21Sells a packaged product to a retailer; or (1) 22 (2)Receives a shipment or consignment of, or in any other manner 23 acquires, packaged products for distribution to a retailer for: 24(i) Sale to a consumer; or 25Promotional purposes. (ii)
- 26 (C) "FOOD PACKAGE" MEANS A PACKAGE THAT IS DESIGNED FOR DIRECT FOOD CONTACT, INCLUDING:
- 28 (1) A FOOD OR BEVERAGE PRODUCT THAT IS CONTAINED IN A FOOD 29 PACKAGE OR TO WHICH A FOOD PACKAGE IS APPLIED;

1 (2) A PACKAGING COMPONENT OF A FOOD PACKAGE; AND

- 2 (3) PLASTIC DISPOSABLE GLOVES USED IN COMMERCIAL OR 3 INSTITUTIONAL FOOD SERVICE.
- 4 (D) "INTENTIONALLY ADDED" MEANS THE ACT OF DELIBERATELY USING A
 5 CHEMICAL IN THE FORMATION OF A PACKAGE OR PACKAGING COMPONENT WHEN
 6 THE CHEMICAL'S CONTINUED PRESENCE IS DESIRED IN THE FINAL PACKAGE OR
 7 PACKAGING COMPONENT TO PROVIDE A SPECIFIC CHARACTERISTIC.
- 8 **[(c)] (E)** (1) "Manufacturer" means any person that manufactures a package 9 or packaging component.
- 10 (2) "Manufacturer" includes any person that sells a package or packaging 11 component to a distributor.
- [(d)] **(F)** (1) "Package" means a container used to market, protect, or handle a product.
- 14 (2) "Package" includes:
- 15 (i) A unit package, an intermediate package, and a shipping 16 container as defined by the American Society for Testing and Materials; and
- 17 (ii) An unsealed receptacle such as a carrying case, crate, cup, pail, 18 rigid foil or other tray, wrap, wrapping film, bag, and tub.
- 19 **[(e)] (G)** (1) "Packaging component" means any individual assembled part of 20 a package.
- 21 (2) "Packaging component" includes any interior or exterior blocking, 22 bracing, cushioning, weatherproofing, coating, closure, label, ink, dye, pigment, adhesive, 23 or any other additive.
- 24 (3) "Packaging component" does not include any package or packaging 25 component that contains cadmium and is intended for reuse more than 5 times.
- 26 (H) "PFAS CHEMICALS" MEANS A CLASS OF FLUORINATED ORGANIC
 27 CHEMICALS THAT CONTAIN AT LEAST ONE FULLY FLUORINATED CARBON ATOM,
 28 INCLUDING PERFLUOROALKYL AND POLYFLUOROALKYL SUBSTANCES.
- 29 9-1902.
- 30 (a) Except as provided in §§ 9–1903 and 9–1904 of this subtitle, on or after July 31 1, 1993, a manufacturer or distributor may not sell or offer for sale or for promotional

9-1904.

30



- 1 (a) A manufacturer or distributor of a package or packaging component may 2 submit to the Department an application for a conditional exemption from the provisions 3 of § 9–1902(A) THROUGH (C) OF this subtitle.
- 4 (b) On the written application of a manufacturer or distributor, the Department 5 may grant a conditional exemption if the Department finds that:
- 6 (1) In order to comply with a health or safety requirement of federal law, 7 lead, cadmium, mercury, or hexavalent chromium have been added to the package or 8 packaging component in the manufacturing, forming, printing, or distribution process; or
- 9 (2) The regulated substance is essential to the protection, safe handling, or 10 function of the package contents.
- 11 (c) A conditional exemption granted under this section:
- 12 (1) Expires 2 years after the date the Department grants the exemption; 13 and
- 14 (2) If the manufacturer or distributor meets the criteria under subsection 15 (b) of this section, may be renewed for additional periods of 2 years.
- 16 9–1905.
- 17 (a) To enforce the provisions of this subtitle, the Department may:
- 18 (1) Notify a manufacturer that there are grounds for suspecting that a package or packaging component produced by the manufacturer may not be in compliance with the provisions of this subtitle; and
- 21 (2) Request the manufacturer to certify that the package or packaging 22 component is in compliance, INCLUDING BY REQUESTING THE MANUFACTURER'S 23 CERTIFICATE OF COMPLIANCE ESTABLISHED UNDER SUBSECTION (C) OF THIS 24 SECTION.
- 25 (b) If the manufacturer certifies that the package or packaging component is 26 exempt under § 9–1903 of this subtitle, the manufacturer shall identify the specific basis 27 on which the exemption is claimed.
- (C) (1) A MANUFACTURER OR DISTRIBUTOR THAT MANUFACTURES, SELLS, OFFERS FOR SALE, OR DISTRIBUTES FOR USE IN THE STATE A FOOD PACKAGE OR FOOD PACKAGING COMPONENT SHALL ESTABLISH A CERTIFICATE OF COMPLIANCE TO ATTEST THAT THE FOOD PACKAGE OR FOOD PACKAGING COMPONENT IS IN COMPLIANCE WITH THE REQUIREMENTS OF § 9–1902(D) OF THIS SUBTITLE.

4

5

6

7

8

9

- 1 (2) WITHIN 30 DAYS AFTER A REQUEST BY THE DEPARTMENT, A
 2 MANUFACTURER SHALL PROVIDE THE CERTIFICATE OF COMPLIANCE ESTABLISHED
 3 UNDER PARAGRAPH (1) OF THIS SUBSECTION TO THE DEPARTMENT.
 - [(c)] (D) If the manufacturer OR DISTRIBUTOR fails to certify that the package or packaging component is in compliance or is exempt, the Department may seek an injunction under § 9–1906 of this subtitle to require the manufacturer OR DISTRIBUTOR to withdraw the package or packaging component in question from sale or promotional use within the State.

SECTION 2. AND BE IT FURTHER ENACTED, That:

- 10 (a) On or before December 31, 2022, the Department of the Environment shall report to the General Assembly, in accordance with § 2–1257 of the State Government 12 Article, on:
- 13 (1) the location and results of any testing for PFAS chemicals, as defined in § 6–1601 of the Environment Article, that the Department has conducted on waters of the State:
- 16 (2) any plan the Department has for further testing for PFAS chemicals in waters of the State; and
- 18 (3) any plan the Department has for remediation and public education in areas where the water has been found to be contaminated by PFAS chemicals.
- 20 (b) On or before December 31, 2023, the Department of the Environment and the Maryland Department of Health jointly shall prepare, in coordination with other relevant State agencies, the federal government, local governments, and the public, and submit to the General Assembly, in accordance with § 2–1257 of the State Government Article, a PFAS Action Plan to identify strategies, actions, and funding alternatives to:
- 25 (1) minimize environmental exposure to PFAS chemicals for Maryland 26 residents, in addition to regulating its use in fire–fighting foam, food packaging and food 27 packaging components, rugs, and carpets;
- 28 (2) minimize future releases of PFAS chemicals into the environment;
- 29 (3) identify, assess, and clean up historical releases of PFAS chemicals in 30 Maryland;
- 31 (4) assess any concerns related to environmental justice, health equity, and 32 PFAS chemical contamination; and

- $1 \hspace{1cm} (5) \hspace{1cm} \text{educate and communicate to Maryland residents the risks associated} \\ 2 \hspace{1cm} \text{with PFAS chemicals.}$
- 3 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 4 $\,$ 1, 2022.