

# SENATE BILL 326

P2, F2  
SB 159/20 – EHE

(PRE-FILED)

1lr1275  
CF HB 770

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By: **Senator Hayes**

Requested: October 29, 2020

Introduced and read first time: January 13, 2021

Assigned to: Education, Health, and Environmental Affairs

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Committee Report: Favorable

Senate action: Adopted

Read second time: February 11, 2021

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## CHAPTER \_\_\_\_\_

1 AN ACT concerning

2 **Baltimore City Community College – Procurement Authority**

3 FOR the purpose of exempting Baltimore City Community College from certain provisions  
4 of State procurement law; requiring the Board of Trustees of the College, subject to  
5 review and approval by the Board of Public Works and the Joint Committee on  
6 Administrative, Executive, and Legislative Review, to develop certain policies and  
7 procedures governing procurement; requiring the Board of Trustees to develop an  
8 information technology plan that meets certain requirements; exempting the College  
9 from certain provisions of law relating to the purchase, lease, or rental of information  
10 technology or any changes to the purchase, lease, or rental of information technology;  
11 exempting the College from certain provisions of law governing telecommunication  
12 systems or services; exempting the College from certain provisions of law governing  
13 the oversight of public improvement projects by the Department of General Services;  
14 requiring the Department, on request of the Board of Public Works, to advise the  
15 Board of Public Works on certain contracts for the College that exceed a certain  
16 amount under certain circumstances; requiring the Board of Public Works to review  
17 and approve certain contracts that exceed a certain amount under certain  
18 circumstances; requiring certain procurements by the College to comply with certain  
19 policies and procedures; establishing the authority of the State Board of Contract  
20 Appeals over certain contract claims by the College before and after a certain date;  
21 exempting the College from a certain review of a certain contract for certain  
22 expenditures; subjecting a certain contract for certain expenditures to certain  
23 approval; altering a certain definition; making stylistic changes; and generally  
24 relating to the procurement authority of Baltimore City Community College.

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



- 1 BY repealing and reenacting, without amendments,  
 2 Article – Education  
 3 Section 16–505(c)(1)(x)  
 4 Annotated Code of Maryland  
 5 (2018 Replacement Volume and 2020 Supplement)
- 6 BY adding to  
 7 Article – Education  
 8 Section 16–505.3  
 9 Annotated Code of Maryland  
 10 (2018 Replacement Volume and 2020 Supplement)
- 11 BY repealing and reenacting, with amendments,  
 12 Article – State Finance and Procurement  
 13 Section 3A–302, 3A–402, 4–401(d), 4–402(a), 4–406(a), 11–203(e), and 12–202  
 14 Annotated Code of Maryland  
 15 (2015 Replacement Volume and 2020 Supplement)
- 16 BY repealing and reenacting, without amendments,  
 17 Article – State Finance and Procurement  
 18 Section 4–401(a)  
 19 Annotated Code of Maryland  
 20 (2015 Replacement Volume and 2020 Supplement)

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
 22 That the Laws of Maryland read as follows:

23 **Article – Education**

24 16–505.

25 (c) (1) The Board of Trustees shall:

26 (x) Address the information technology and infrastructure needs of  
 27 the College, including whether oversight by the Department of Information Technology is  
 28 advisable;

29 **16–505.3.**

30 (A) (1) EXCEPT AS PROVIDED IN § 11–203(E) OF THE STATE FINANCE  
 31 AND PROCUREMENT ARTICLE, THE COLLEGE IS EXEMPT FROM DIVISION II OF THE  
 32 STATE FINANCE AND PROCUREMENT ARTICLE.

33 (2) (I) SUBJECT TO REVIEW AND APPROVAL BY THE BOARD OF  
 34 PUBLIC WORKS AND THE JOINT COMMITTEE ON ADMINISTRATIVE, EXECUTIVE,

1 AND LEGISLATIVE REVIEW OF THE GENERAL ASSEMBLY, THE BOARD OF TRUSTEES  
2 SHALL DEVELOP POLICIES AND PROCEDURES GOVERNING PROCUREMENTS BY THE  
3 COLLEGE.

4 (II) THE POLICIES AND PROCEDURES DEVELOPED UNDER  
5 SUBPARAGRAPH (I) OF THIS PARAGRAPH SHALL PROMOTE THE PURPOSES OF STATE  
6 PROCUREMENT LAW AS SET FORTH IN § 11-201 OF THE STATE FINANCE AND  
7 PROCUREMENT ARTICLE.

8 (B) (1) THE BOARD OF TRUSTEES SHALL DEVELOP AN INFORMATION  
9 TECHNOLOGY PLAN FOR THE COLLEGE THAT INCLUDES INFORMATION  
10 TECHNOLOGY POLICIES AND STANDARDS, INCLUDING POLICIES AND STANDARDS  
11 FOR INFORMATION MANAGEMENT AND TELECOMMUNICATION SYSTEMS.

12 (2) THE INFORMATION TECHNOLOGY PLAN DEVELOPED UNDER  
13 PARAGRAPH (1) OF THIS SUBSECTION SHALL BE FUNCTIONALLY COMPATIBLE WITH  
14 THE STATEWIDE INFORMATION TECHNOLOGY MASTER PLAN ESTABLISHED UNDER  
15 TITLE 3A, SUBTITLE 3 OF THE STATE FINANCE AND PROCUREMENT ARTICLE AND  
16 MEET THE REQUIREMENTS OF § 16-505(C)(1)(X) OF THIS SUBTITLE.

17 **Article – State Finance and Procurement**

18 3A-302.

19 (a) This subtitle does not apply to changes relating to or the purchase, lease, or  
20 rental of information technology by:

21 (1) public institutions of higher education solely for academic or research  
22 purposes;

23 (2) the Maryland Port Administration;

24 (3) the University System of Maryland;

25 (4) St. Mary's College of Maryland;

26 (5) Morgan State University; [or]

27 (6) the Maryland Stadium Authority; OR

28 (7) BALTIMORE CITY COMMUNITY COLLEGE.

29 (b) Except as provided in subsection (a) of this section, this subtitle applies to any  
30 project of a unit of the Executive Branch of State government that involves an agreement  
31 with a public institution of higher education for a portion of the development of the project,

1 whether the work on the development is done directly or indirectly by the public institution  
2 of higher education.

3 (c) Notwithstanding any other provision of law, except as provided in subsection  
4 (a) of this section and §§ 3A–307(a)(2), 3A–308, and 3A–309 of this subtitle, this subtitle  
5 applies to all units of the Executive Branch of State government including public  
6 institutions of higher education other than Morgan State University, the University  
7 System of Maryland, [and] St. Mary’s College of Maryland, **AND BALTIMORE CITY**  
8 **COMMUNITY COLLEGE.**

9 3A–402.

10 (a) The provisions of this subtitle do not apply to a telecommunication system or  
11 service that is owned or operated by the University System of Maryland, Morgan State  
12 University, **BALTIMORE CITY COMMUNITY COLLEGE**, or a unit of the Legislative or  
13 Judicial Branch.

14 (b) The provisions of this subtitle do not preempt the authority of the Maryland  
15 Public Broadcasting Commission to own, operate, or manage telecommunication  
16 equipment, systems, or services.

17 4–401.

18 (a) In this subtitle the following words have the meanings indicated.

19 (d) “Public improvement” includes any construction, maintenance, or repair of  
20 any building, structure, or other public work:

21 (1) owned or constructed by the State or any unit of the State government,  
22 including the University System of Maryland, St. Mary’s College of Maryland, [and]  
23 Morgan State University, **AND BALTIMORE CITY COMMUNITY COLLEGE**; or

24 (2) acquired or constructed in whole or in part with State funds.

25 4–402.

26 (a) Except as provided in § 4–409 of this subtitle, this subtitle does not apply to  
27 any public improvement made by:

28 (1) the Department of Transportation or a unit in that Department;

29 (2) any housing authority created under Division II of the Housing and  
30 Community Development Article;

31 (3) the Maryland–National Capital Park and Planning Commission;

32 (4) the Washington Suburban Sanitary Commission;

1 (5) the Baltimore County Metropolitan District;

2 (6) a county, municipal corporation, or unit of a county or municipal  
3 corporation;

4 (7) the University System of Maryland;

5 (8) Morgan State University; [or]

6 (9) St. Mary's College of Maryland; OR

7 **(10) BALTIMORE CITY COMMUNITY COLLEGE.**

8 4-406.

9 (a) (1) The Department shall advise the Board of Public Works and any unit  
10 of the State government in connection with any engineering question or matter concerning  
11 a public improvement.

12 (2) The Department shall supervise any engineering question or matter  
13 concerning a public improvement.

14 (3) Any contract, plan, or specification for any public improvement that  
15 involves an engineering question:

16 (i) shall be submitted to the Department; and

17 (ii) is subject to the approval of the Department.

18 (4) At the request of the Board of Public Works, the Department shall  
19 advise the Board of Public Works on any contract that:

20 **(I) exceeds \$500,000 if the contract involves an engineering question**  
21 **or a matter concerning a public improvement undertaken by the University System of**  
22 **Maryland, Morgan State University, or St. Mary's College of Maryland; OR**

23 **(II) EXCEEDS \$300,000 IF THE CONTRACT INVOLVES AN**  
24 **ENGINEERING QUESTION OR A MATTER CONCERNING A PUBLIC IMPROVEMENT**  
25 **UNDERTAKEN BY BALTIMORE CITY COMMUNITY COLLEGE.**

26 11-203.

27 (e) (1) In this subsection, "University" means the University System of  
28 Maryland, Morgan State University, or St. Mary's College of Maryland.

(2) Except as otherwise provided in this subsection, this Division II does not apply to the University System of Maryland, Morgan State University, [or] St. Mary's College of Maryland, **OR BALTIMORE CITY COMMUNITY COLLEGE.**

(3) (i) A procurement by a University **OR BALTIMORE CITY COMMUNITY COLLEGE** shall comply with the policies and procedures developed by the University **OR BALTIMORE CITY COMMUNITY COLLEGE** and approved by the Board of Public Works and the Administrative, Executive, and Legislative Review Committee of the General Assembly in accordance with:

1. § 12–112 of the Education Article for the University System of Maryland[.];

2. § 14–109 of the Education Article for Morgan State University[, or];

3. § 14–405(f) of the Education Article for St. Mary's College of Maryland; **OR**

4. **§ 16–505.3 OF THE EDUCATION ARTICLE FOR BALTIMORE CITY COMMUNITY COLLEGE.**

(ii) 1. The review and approval of the Board of Public Works shall be required for the following types of contracts with a value that exceeds \$1,000,000 **FOR A UNIVERSITY OR \$300,000 FOR BALTIMORE CITY COMMUNITY COLLEGE:**

A. capital improvements; and

B. services.

2. In its review of a contract for services or capital improvements with a value that exceeds \$1,000,000 **FOR A UNIVERSITY OR \$300,000 FOR BALTIMORE CITY COMMUNITY COLLEGE**, the Board of Public Works may request the comments of the appropriate agencies, including the Department of Budget and Management and the Department of General Services.

(4) [A University's] **THE** policies **OF A UNIVERSITY OR BALTIMORE CITY COMMUNITY COLLEGE** shall:

(i) to the maximum extent practicable, require the purchasing of supplies and services in accordance with Title 14, Subtitle 1 of this article;

(ii) promote the purposes of the regulations adopted by the Department of General Services governing the procurement of architectural and engineering services;

1 (iii) promote the purposes of § 13–402 of the State Personnel and  
2 Pensions Article; and

3 (iv) to the maximum extent practicable, be similar to § 13–218.1 of  
4 this article.

5 (5) (i) Except as provided in paragraph (7) of this subsection, the  
6 following provisions of Division II of this article apply to a University **AND TO BALTIMORE**  
7 **CITY COMMUNITY COLLEGE**:

8 1. § 11–205 of this subtitle (“Collusion”);

9 2. § 11–205.1 of this subtitle (“Falsification, concealment,  
10 etc., of material facts”);

11 3. § 13–219 of this article (“Required  
12 clauses – Nondiscrimination clause”);

13 4. § 13–225 of this article (“Retainage”);

14 5. Title 14, Subtitle 3 of this article (“Minority Business  
15 Participation”);

16 6. Title 15, Subtitle 1 of this article (“Procurement Contract  
17 Administration”);

18 7. § 15–226 of this article (“Policy established; timing of  
19 payments; notice upon nonpayment; disputes; appeals”); and

20 8. Title 16 of this article (“Suspension and Debarment of  
21 Contractors”).

22 (ii) If a procurement violates the provisions of this subsection or  
23 policies adopted in accordance with this subsection, the procurement contract is void or  
24 voidable in accordance with the provisions of § 11–204 of this subtitle.

25 (6) (i) The State Board of Contract Appeals shall have authority over  
26 contract claims related to procurement contracts awarded by:

27 1. the University System of Maryland before July 1, 1999;  
28 [and]

29 2. Morgan State University before July 1, 2004; **AND**

30 3. **BALTIMORE CITY COMMUNITY COLLEGE BEFORE**

1 **JULY 1, 2021.**

2 (ii) At the election of the Board of Regents of the University System  
3 of Maryland and subject to the approval of the Board of Public Works, the State Board of  
4 Contract Appeals shall have authority over contract claims related to procurement  
5 contracts awarded by the University after June 30, 1999.

6 (iii) At the election of the Board of Regents of Morgan State  
7 University and subject to the approval of the Board of Public Works, the State Board of  
8 Contract Appeals shall have authority over contract claims related to procurement  
9 contracts awarded by the University after June 30, 2004.

10 (iv) At the election of the Board of Trustees of St. Mary's College of  
11 Maryland and subject to the approval of the Board of Public Works, the State Board of  
12 Contract Appeals shall have authority over contract claims related to procurement  
13 contracts awarded by St. Mary's College of Maryland after June 30, 2006.

14 (v) **AT THE ELECTION OF THE BOARD OF TRUSTEES OF**  
15 **BALTIMORE CITY COMMUNITY COLLEGE AND SUBJECT TO THE APPROVAL OF THE**  
16 **BOARD OF PUBLIC WORKS, THE STATE BOARD OF CONTRACT APPEALS SHALL**  
17 **HAVE AUTHORITY OVER CONTRACT CLAIMS RELATED TO PROCUREMENT**  
18 **CONTRACTS AWARDED BY BALTIMORE CITY COMMUNITY COLLEGE AFTER JUNE 30,**  
19 **2021.**

20 (7) Paragraphs (3), (4), and (5) of this subsection do not apply to:

21 (i) procurement by a University **OR BALTIMORE CITY**  
22 **COMMUNITY COLLEGE** from:

- 23 1. another unit;
- 24 2. a political subdivision of the State;
- 25 3. an agency of a political subdivision of the State;
- 26 4. a government, including the government of another state,  
27 of the United States, or of another country;
- 28 5. an agency or political subdivision of a government; or
- 29 6. a bistate, multistate, bicounty, or multicounty  
30 governmental agency;

31 (ii) procurement by a University in support of enterprise activities  
32 for the purpose of:



- 1 1. direct resale;
- 2 2. remanufacture and subsequent resale; or
- 3 3. procurement by the University for overseas programs; or

4 (iii) procurement by the University System of Maryland for:

5 1. services of managers to invest, in accordance with the  
6 management and investment policies adopted by the Board of Regents of the University  
7 System of Maryland, gift and endowment assets received by the University System of  
8 Maryland in accordance with § 12–104(e) of the Education Article; or

9 2. expenditures to manage, maintain, and enhance, in  
10 accordance with the management and investment policies adopted by the Board of Regents  
11 of the University System of Maryland, the value of gift and endowment assets received by  
12 the University System of Maryland in accordance with § 12–104(e) of the Education Article.

13 12–202.

14 (a) This section does not apply to capital expenditures:

15 (1) for public school construction under Title 5, Subtitle 3 of the Education  
16 Article; or

17 (2) by the Department of Transportation or the Maryland Transportation  
18 Authority, in connection with State roads, bridges, or highways.

19 (b) Before execution, a contract for a capital expenditure other than in connection  
20 with a State correctional facility, St. Mary's College of Maryland, Morgan State University,  
21 **BALTIMORE CITY COMMUNITY COLLEGE**, or the University System of Maryland shall  
22 be:

23 (1) reviewed by the Secretary of General Services; and

24 (2) except as provided in § 12–203 of this subtitle and § 13–108 of this  
25 article, after that review, approved by the Board.

26 (c) Before execution, a contract for a capital expenditure in connection with a  
27 State correctional facility shall be:

28 (1) reviewed by the Secretary of Public Safety and Correctional Services;  
29 and

30 (2) except as provided in § 12–203 of this subtitle, after that review,  
31 approved by the Board.

1 (d) Before execution, a contract for a capital expenditure in connection with the  
2 University System of Maryland shall be:

- 3 (1) subject to the provisions of Title 4, Subtitle 4 of this article;
- 4 (2) approved by the Board of Regents of the University System of  
5 Maryland; and
- 6 (3) approved by the Board of Public Works.

7 (e) Before execution, a contract for a capital expenditure in connection with St.  
8 Mary's College of Maryland shall be:

- 9 (1) subject to the provisions of Title 4, Subtitle 4 of this article;
- 10 (2) approved by the Board of Trustees of St. Mary's College of Maryland;  
11 and
- 12 (3) approved by the Board of Public Works.

13 (f) Before execution, a contract for a capital expenditure in connection with  
14 Morgan State University shall be:

- 15 (1) subject to the provisions of Title 4, Subtitle 4 of this article;
- 16 (2) approved by the Board of Regents of Morgan State University; and
- 17 (3) approved by the Board of Public Works.

18 **(G) BEFORE EXECUTION, A CONTRACT FOR A CAPITAL EXPENDITURE IN**  
19 **CONNECTION WITH BALTIMORE CITY COMMUNITY COLLEGE SHALL BE:**

20 **(1) SUBJECT TO THE PROVISIONS OF TITLE 4, SUBTITLE 4 OF THIS**  
21 **ARTICLE;**

22 **(2) APPROVED BY THE BOARD OF TRUSTEES OF BALTIMORE CITY**  
23 **COMMUNITY COLLEGE; AND**

24 **(3) APPROVED BY THE BOARD OF PUBLIC WORKS.**

25 **[(g)] (H)** The Board shall supervise the expenditure of any money that the  
26 General Assembly appropriates for:

- 27 (1) buildings;
- 28 (2) equipment;

1                   (3)    new construction; or

2                   (4)    any other capital expenditure.

3           SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July  
4  1, 2021.

Approved:

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Governor.

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President of the Senate.

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Speaker of the House of Delegates.