

Department of Legislative Services  
Maryland General Assembly  
2019 Session

FISCAL AND POLICY NOTE  
First Reader

Senate Bill 268

(Senator Lee, *et al.*)

Judicial Proceedings

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Criminal Procedure - Violation of Conditions of Release

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This bill amends § 4-101(c) of the Criminal Procedure Article to reflect recent changes to statute by designating a violation of a condition of pretrial or posttrial release under § 5-213.1 of the Criminal Procedure Article as a crime for which a police officer may not charge by citation. The bill also adds the crime of stalking under § 3-802 of the Criminal Law Article to the list of charges for which a person is statutorily prohibited from violating a condition of pretrial or posttrial release that prohibits contact, harassment, or abuse of the alleged victim or going in or near the alleged victim's residence or place of employment.

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Fiscal Summary

**State Effect:** Minimal increase in general fund expenditures. Revenues are not affected.

**Local Effect:** Minimal increase in local expenditures. Revenues are not affected.

**Small Business Effect:** None.

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Analysis

**Current Law:**

*Charge by Citation:* As long as a defendant meets specified statutory criteria, State law requires a police officer to charge by citation (1) any misdemeanor or local ordinance violation that does not carry a term of imprisonment or (2) any misdemeanor or local ordinance violation for which the maximum penalty is 90 days imprisonment or less, with specified exceptions. A violation of a condition of pretrial or posttrial release while charged with a sexual crime against a minor under § 5-213.1 of the Criminal Procedure Article is one of the specified exceptions.

*Section 5-213.1 of the Criminal Procedure Article:* Chapter 187 of 2010 created § 213.1 of the Criminal Procedure Article and established that a person charged with committing a sexual crime against a minor is prohibited from violating a condition of pretrial or posttrial release that prohibits the person from contacting, harassing, or abusing the victim or going in or near the alleged victim's residence or place of employment. Violators are guilty of a misdemeanor, punishable by up to 90 days imprisonment. A police officer is authorized to make a warrantless arrest if the officer has probable cause to believe that the person has violated a condition of pretrial or posttrial release under these circumstances.

Chapters 427 and 428 of 2018 added a crime of violence under § 5-101 of the Public Safety Article and a crime against a victim who is a person eligible for relief under § 4-501 of the Family Law Article to the list of charges under § 5-213.1.

*Pretrial Release and Contact with Alleged Victim:* The court or a District Court commissioner must consider including reasonable protections for the safety of any alleged victim as a condition of pretrial release for a defendant. If the victim has requested reasonable protections for safety, the court or a District Court commissioner must consider including provisions that prohibit contact with the alleged victim or the alleged victim's premises or place of employment.

Under Maryland Rule 4-216.1, a judicial officer may impose additional conditions on pretrial release, but only if they are needed to ensure the defendant's appearance in court; to protect the community, victims, witnesses, or other persons; and to maintain the integrity of the judicial process, as demonstrated by the circumstance of the individual case. The Rule requires that preference be given to additional conditions without financial terms. The Rule also specifies several types of special conditions of release that may be imposed on a defendant, including any lawful condition that will help ensure the appearance of the defendant or the safety of each alleged victim, other persons, or the community. When making a pretrial release decision, a judicial officer must consider the danger the defendant poses to an alleged victim, another person, or the community.

A court may issue a bench warrant for the arrest of a defendant who violates a condition of pretrial release. Once the defendant is presented before a court, the court may revoke the defendant's pretrial release or continue the defendant's pretrial release with or without conditions.

Under Maryland Rule 4-349, after conviction, a trial judge may release the defendant pending sentencing or appellate review subject to conditions. The defendant has the burden of establishing that he/she will not flee or pose a danger to any other person or to the community. The court may consider the same factors that must be considered for pretrial release but may impose different or greater conditions for posttrial release. The court, on motion of any party, or on its own initiative, and after notice and opportunity for hearing,

may revoke an order of release or amend it to impose additional or different conditions of release. If its decision results in the detention of the defendant, the court must state the reasons for its action in writing or on the record.

*Stalking (§ 3-802 of the Criminal Law Article):* Stalking is a misdemeanor, punishable by imprisonment for up to five years and/or a \$5,000 maximum fine. A sentence imposed for stalking may be separate from and consecutive to or concurrent with a sentence for any other crime based on the acts establishing the stalking violation.

“Stalking” means a malicious course of conduct that includes approaching or pursuing another where:

- the person intends to place or knows or reasonably should have known the conduct would place another in reasonable fear of serious bodily injury or death; of an assault in any degree; of rape or sexual offense as defined by §§ 3–303 through 3–308 of the Criminal Law Article or attempted rape or sexual offense in any degree; of false imprisonment; or that a third person likely will suffer any of these acts; or
- the person intends to cause or knows or reasonably should have known that the conduct would cause serious emotional distress to another.

The prohibition against stalking does not apply to conduct that is performed to ensure compliance with a court order; performed to carry out a specific lawful commercial purpose; or authorized, required, or protected by local, State, or federal law.

**Background:** According to the Judiciary, in fiscal 2018, there were 197 stalking violations filed in the District Court, which resulted in five guilty dispositions. An additional 46 violations of criminal stalking were filed in the circuit courts, resulting in nine guilty dispositions. A violation is a charge filed with the court. It is not a conviction, and one person may be associated with multiple violations.

**State Expenditures:** General fund expenditures increase minimally due to the bill’s expanded application of an existing incarceration penalty due to people being committed to State correctional facilities for convictions in Baltimore City. The number of people convicted as a result of the bill is expected to be minimal. Any increases in initial appearances before District Court commissioners and judicial bail review hearings can be handled with existing budgeted resources.

Generally, persons serving a sentence of one year or less in a jurisdiction other than Baltimore City are sentenced to a local detention facility. The Baltimore Pretrial Complex, a State-operated facility, is used primarily for pretrial detentions.

**Local Expenditures:** Expenditures increase as a result of the bill's expanded application of an existing incarceration penalty. Counties pay the full cost of incarceration for people in their facilities for the first 12 months of the sentence. Per diem operating costs of local detention facilities have ranged from approximately \$40 to \$170 per inmate in recent years.

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### **Additional Information**

**Prior Introductions:** None.

**Cross File:** None.

**Information Source(s):** Montgomery County; Maryland State Commission on Criminal Sentencing Policy; Judiciary (Administrative Office of the Courts); Office of the Public Defender; Maryland State's Attorneys' Association; Department of Public Safety and Correctional Services; Department of State Police; Department of Legislative Services

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