

# HOUSE BILL 185

J1, C2  
HB 1504/16 – ECM & HGO

7lr0465

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By: **Delegates Rosenberg and Waldstreicher**

Introduced and read first time: January 19, 2017

Assigned to: Economic Matters and Health and Government Operations

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## A BILL ENTITLED

1 AN ACT concerning

2 **Department of Health and Mental Hygiene – Distribution of Tobacco Products**  
3 **to Minors – Prohibition and Enforcement**

4 FOR the purpose of prohibiting certain persons from distributing certain tobacco products,  
5 certain paraphernalia, or certain coupons to a minor, with certain exceptions;  
6 providing that a person who violates a certain provision of this Act is subject to  
7 certain civil penalties; establishing a certain defense in a prosecution for a certain  
8 violation; providing that a county health officer, or a designee of a county health  
9 officer, may issue a certain civil citation for a violation of a certain provision of this  
10 Act; requiring certain civil citations to include certain information and to be  
11 processed in a certain manner; providing for a certain election to stand trial;  
12 requiring the District Court to remit certain collected penalties in a certain manner;  
13 providing that adjudication of a violation of a certain provision of this Act is not a  
14 criminal conviction for any purpose; requiring the Comptroller's Office to provide  
15 certain information to the Prevention and Health Promotion Administration each  
16 year; requiring the Comptroller's Office to provide certain information to the General  
17 Assembly on or before a certain date each year; requiring local health departments  
18 to report certain violations to the Comptroller's Office; requiring the Department of  
19 Health and Mental Hygiene, in collaboration and consultation with certain agencies,  
20 to develop certain strategies; requiring the Department to report on the development  
21 of certain strategies and certain training and assistance on or before a certain date  
22 each year; defining a certain term; providing for the application of certain provisions  
23 of this Act; and generally relating to prohibitions on the distribution of tobacco  
24 products to minors.

25 BY repealing and reenacting, with amendments,  
26 Article – Business Regulation  
27 Section 16–205  
28 Annotated Code of Maryland  
29 (2015 Replacement Volume and 2016 Supplement)

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 BY repealing and reenacting, without amendments,  
2 Article – Criminal Law  
3 Section 10–107 and 10–108  
4 Annotated Code of Maryland  
5 (2012 Replacement Volume and 2016 Supplement)

6 BY adding to  
7 Article – Health – General  
8 Section 24–307  
9 Annotated Code of Maryland  
10 (2015 Replacement Volume and 2016 Supplement)

11 BY repealing and reenacting, with amendments,  
12 Article – Tax – General  
13 Section 2–107  
14 Annotated Code of Maryland  
15 (2010 Replacement Volume and 2016 Supplement)

16 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
17 That the Laws of Maryland read as follows:

#### 18 Article – Business Regulation

19 16–205.

20 (a) The Comptroller shall issue an appropriate license to each applicant who  
21 meets the requirements of this subtitle for a license to act as a manufacturer, storage  
22 warehouse, subwholesaler, vending machine operator, or wholesaler.

23 (b) The clerk shall issue to each applicant who meets the requirements of this  
24 subtitle a license to act as a retailer.

25 (c) **THE COMPTROLLER’S OFFICE SHALL PROVIDE TO THE PREVENTION**  
26 **AND HEALTH PROMOTION ADMINISTRATION EACH YEAR THE NAME AND ADDRESS**  
27 **OF EACH PERSON LICENSED UNDER SUBSECTION (B) OF THIS SECTION.**

#### 28 Article – Criminal Law

29 10–107.

30 (a) This section does not apply to the distribution of a coupon that is redeemable  
31 for a tobacco product, if the coupon is:

32 (1) contained in a newspaper, magazine, or other type of publication in  
33 which the coupon is incidental to the primary purpose of the publication; or

34 (2) sent through the mail.

1 (b) (1) This subsection does not apply to the distribution of a tobacco product  
2 or tobacco paraphernalia to a minor who is acting solely as the agent of the minor's  
3 employer if the employer distributes tobacco products or tobacco paraphernalia for  
4 commercial purposes.

5 (2) A person who distributes tobacco products for commercial purposes,  
6 including a person licensed under Title 16 of the Business Regulation Article, may not  
7 distribute to a minor:

8 (i) a tobacco product;

9 (ii) tobacco paraphernalia; or

10 (iii) a coupon redeemable for a tobacco product.

11 (c) A person not described in subsection (b)(2) of this section may not:

12 (1) purchase for or sell a tobacco product to a minor; or

13 (2) distribute tobacco paraphernalia to a minor.

14 (d) In a prosecution for a violation of this section, it is a defense that the defendant  
15 examined the purchaser's or recipient's driver's license or other valid identification issued  
16 by an employer, government unit, or institution of higher education that positively  
17 identified the purchaser or recipient as at least 18 years of age.

18 (e) A person who violates this section is guilty of a misdemeanor and on conviction  
19 is subject to a fine not exceeding:

20 (1) \$300 for a first violation;

21 (2) \$1,000 for a second violation occurring within 2 years after the first  
22 violation; and

23 (3) \$3,000 for each subsequent violation occurring within 2 years after the  
24 preceding violation.

25 (f) For purposes of this section, each separate incident at a different time and  
26 occasion is a violation.

27 10-108.

28 (a) In this section, "violation" has the meaning stated in § 3-8A-01 of the Courts  
29 Article.

1 (b) This section does not apply to the possession of a tobacco product or cigarette  
2 rolling paper by a minor who is acting as the agent of the minor's employer within the scope  
3 of employment.

4 (c) A minor may not:

5 (1) use or possess a tobacco product or cigarette rolling paper; or

6 (2) obtain or attempt to obtain a tobacco product or cigarette rolling paper  
7 by using a form of identification that:

8 (i) is falsified; or

9 (ii) identifies an individual other than the minor.

10 (d) (1) A violation of this section is a civil offense.

11 (2) A minor who violates this section is subject to the procedures and  
12 dispositions provided in Title 3, Subtitle 8A of the Courts Article.

13 (e) A law enforcement officer authorized to make arrests shall issue a citation to  
14 a minor if the law enforcement officer has probable cause to believe that the minor is  
15 committing or has committed a violation of this section.

16 **Article – Health – General**

17 **24–307.**

18 **(A) (1) THIS SECTION DOES NOT APPLY TO THE DISTRIBUTION OF A**  
19 **COUPON THAT IS REDEEMABLE FOR A TOBACCO PRODUCT IF THE COUPON IS:**

20 **(I) CONTAINED IN A NEWSPAPER, A MAGAZINE, OR ANY OTHER**  
21 **TYPE OF PUBLICATION IN WHICH THE COUPON IS INCIDENTAL TO THE PRIMARY**  
22 **PURPOSE OF THE PUBLICATION; OR**

23 **(II) SENT THROUGH THE MAIL.**

24 **(2) THIS SECTION DOES NOT APPLY TO THE DISTRIBUTION OF A**  
25 **TOBACCO PRODUCT OR TOBACCO PARAPHERNALIA TO A MINOR WHO IS ACTING**  
26 **SOLELY AS THE AGENT OF THE MINOR'S EMPLOYER IF THE EMPLOYER DISTRIBUTES**  
27 **TOBACCO PRODUCTS OR TOBACCO PARAPHERNALIA FOR COMMERCIAL PURPOSES.**

28 **(B) A PERSON WHO DISTRIBUTES TOBACCO PRODUCTS FOR COMMERCIAL**  
29 **PURPOSES, INCLUDING A PERSON LICENSED UNDER TITLE 16 OF THE BUSINESS**  
30 **REGULATION ARTICLE, MAY NOT DISTRIBUTE TO A MINOR:**

1           **(1) A TOBACCO PRODUCT;**

2           **(2) TOBACCO PARAPHERNALIA; OR**

3           **(3) A COUPON REDEEMABLE FOR A TOBACCO PRODUCT.**

4           **(C) (1) A PERSON WHO VIOLATES SUBSECTION (B) OF THIS SECTION IS**  
5 **SUBJECT TO A CIVIL PENALTY NOT EXCEEDING:**

6                   **(I) \$300 FOR A FIRST VIOLATION;**

7                   **(II) \$1,000 FOR A SECOND VIOLATION OCCURRING WITHIN 24**  
8 **MONTHS AFTER THE FIRST VIOLATION; AND**

9                   **(III) \$3,000 FOR EACH SUBSEQUENT VIOLATION OCCURRING**  
10 **WITHIN 24 MONTHS AFTER THE PRECEDING VIOLATION.**

11           **(2) THE LOCAL HEALTH DEPARTMENTS SHALL REPORT VIOLATIONS**  
12 **OF SUBSECTION (B) OF THIS SECTION TO THE COMPTROLLER'S OFFICE.**

13           **(D) IN A PROSECUTION FOR A VIOLATION OF SUBSECTION (B) OF THIS**  
14 **SECTION, IT IS A DEFENSE THAT THE DEFENDANT EXAMINED THE PURCHASER'S OR**  
15 **RECIPIENT'S DRIVER'S LICENSE OR OTHER VALID IDENTIFICATION ISSUED BY AN**  
16 **EMPLOYER, A GOVERNMENTAL UNIT, OR AN INSTITUTION OF HIGHER EDUCATION**  
17 **THAT POSITIVELY IDENTIFIED THE PURCHASER OR RECIPIENT AS AT LEAST 18**  
18 **YEARS OLD.**

19           **(E) (1) IN THIS SUBSECTION, "DESIGNEE" MEANS A RETIRED SWORN LAW**  
20 **ENFORCEMENT OFFICER EMPLOYED BY A COUNTY HEALTH OFFICER OR AN**  
21 **EMPLOYEE OF A LOCAL HEALTH DEPARTMENT TRAINED IN CIVIL ENFORCEMENT.**

22                   **(2) A COUNTY HEALTH OFFICER OR A DESIGNEE OF A COUNTY**  
23 **HEALTH OFFICER MAY ISSUE A CIVIL CITATION FOR A VIOLATION OF SUBSECTION**  
24 **(B) OF THIS SECTION.**

25           **(3) A CITATION ISSUED UNDER THIS SUBSECTION SHALL INCLUDE:**

26                   **(I) THE NAME AND ADDRESS OF THE PERSON CHARGED;**

27                   **(II) THE NATURE OF THE VIOLATION;**

28                   **(III) THE LOCATION AND TIME OF THE VIOLATION;**

29                   **(IV) THE AMOUNT OF THE CIVIL PENALTY;**

1 (V) THE MANNER, LOCATION, AND TIME IN WHICH THE CIVIL  
2 PENALTY MAY BE PAID;

3 (VI) A NOTICE STATING THE PERSON'S RIGHT TO ELECT TO  
4 STAND TRIAL FOR THE VIOLATION; AND

5 (VII) A WARNING THAT FAILURE TO PAY THE CIVIL PENALTY OR  
6 TO CONTEST LIABILITY IN A TIMELY MANNER IN ACCORDANCE WITH THE CITATION:

7 1. IS AN ADMISSION OF LIABILITY; AND

8 2. MAY RESULT IN ENTRY OF A DEFAULT JUDGMENT  
9 THAT MAY INCLUDE THE CIVIL PENALTY, COURT COSTS, AND ADMINISTRATIVE  
10 EXPENSES.

11 (4) THE COUNTY HEALTH OFFICER OR DESIGNEE SHALL RETAIN A  
12 COPY OF THE CITATION ISSUED UNDER THIS SUBSECTION.

13 (5) (I) A PERSON WHO RECEIVES A CITATION FROM A COUNTY  
14 HEALTH OFFICER OR DESIGNEE UNDER THIS SUBSECTION MAY ELECT TO STAND  
15 TRIAL FOR THE VIOLATION BY FILING A NOTICE OF INTENTION TO STAND TRIAL  
16 WITH THE COUNTY HEALTH OFFICER OR DESIGNEE AT LEAST 5 DAYS BEFORE THE  
17 DATE SET IN THE CITATION FOR THE PAYMENT OF THE CIVIL PENALTY.

18 (II) AFTER RECEIVING A NOTICE OF INTENTION TO STAND  
19 TRIAL UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH, THE COUNTY HEALTH  
20 OFFICER OR DESIGNEE SHALL FORWARD THE NOTICE AND A COPY OF THE CITATION  
21 TO THE DISTRICT COURT.

22 (6) (I) AFTER RECEIVING A CITATION AND NOTICE UNDER THIS  
23 SUBSECTION, THE DISTRICT COURT SHALL SCHEDULE THE CASE FOR TRIAL AND  
24 NOTIFY THE DEFENDANT OF THE TRIAL DATE.

25 (II) IN A PROCEEDING BEFORE THE DISTRICT COURT, A  
26 VIOLATION OF SUBSECTION (B) OF THIS SECTION SHALL BE HANDLED IN THE SAME  
27 MANNER AS A MUNICIPAL INFRACTION UNDER §§ 6-108 THROUGH 6-115 OF THE  
28 LOCAL GOVERNMENT ARTICLE.

29 (7) THE DISTRICT COURT SHALL REMIT ANY PENALTIES COLLECTED  
30 FOR A VIOLATION OF SUBSECTION (B) OF THIS SECTION TO THE COUNTY IN WHICH  
31 THE VIOLATION OCCURRED.

32 (8) ADJUDICATION OF A VIOLATION OF SUBSECTION (B) OF THIS  
33 SECTION IS NOT A CRIMINAL CONVICTION FOR ANY PURPOSE.

1           **(F) (1) THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE, IN**  
2 **COLLABORATION AND CONSULTATION WITH THE OFFICE OF THE COMPTROLLER,**  
3 **LOCAL HEALTH DEPARTMENTS, AND LOCAL LAW ENFORCEMENT AGENCIES, SHALL**  
4 **DEVELOP ONGOING STRATEGIES FOR ENFORCEMENT OF §§ 10–107 AND 10–108 OF**  
5 **THE CRIMINAL LAW ARTICLE.**

6           **(2) ON OR BEFORE OCTOBER 1 EACH YEAR, THE DEPARTMENT SHALL**  
7 **REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE**  
8 **STATE GOVERNMENT ARTICLE, ON:**

9                   **(I) THE DEVELOPMENT OF ENFORCEMENT STRATEGIES**  
10 **REQUIRED UNDER PARAGRAPH (1) OF THIS SUBSECTION; AND**

11                   **(II) TRAINING AND ASSISTANCE TO TOBACCO RETAILERS TO**  
12 **IMPROVE COMPLIANCE WITH § 10–107 OF THE CRIMINAL LAW ARTICLE.**

13                                   **Article – Tax – General**

14 2–107.

15           (a) Authorized employees of the Field Enforcement Bureau of the Comptroller's  
16 Office:

17                   (1) shall be individuals who are sworn police officers; and

18                   (2) have all the powers, duties, and responsibilities of a peace officer for the  
19 purpose of enforcing the laws pertaining to:

20                           (i) alcoholic beverage tax;

21                           (ii) tobacco tax;

22                           (iii) motor fuel tax;

23                           (iv) motor carrier tax;

24                           (v) motor fuel and lubricants; and

25                           (vi) transient vendors within the meaning of Subtitle 20A of Title 17  
26 of the Business Regulation Article.

27           (b) (1) The Department of State Police shall help the Field Enforcement  
28 Bureau in enforcing the motor carrier tax, motor fuel tax and motor fuel and lubricants  
29 laws.

1           (2)     The Comptroller shall pay the salaries and expenses of all Department  
2 of State Police staff assigned to the Field Enforcement Bureau.

3           (c)     (1)     (i)     Except for the Sheriff, constables and bailiffs of Baltimore  
4 County, each law enforcement officer shall enforce the alcoholic beverage tax and tobacco  
5 tax laws.

6                     (ii)    A State's Attorney or other prosecutor may prosecute alleged  
7 violations of the alcoholic beverage tax or tobacco tax laws.

8           (2)     The Field Enforcement Bureau:

9                     (i)     shall advise a State's Attorney and law enforcement officers  
10 about enforcement problems; and

11                    (ii)    otherwise may work cooperatively with law enforcement officers  
12 and prosecutors to carry out the duties of the unit.

13           (3)     This subsection does not restrict the appropriation of money by a  
14 political subdivision of the State to aid in the enforcement of the alcoholic beverage tax and  
15 tobacco tax laws.

16           (d)     (1)     Each unit of the State government shall cooperate with the  
17 Comptroller's Office by making available, on request, any information in the unit's  
18 possession as may be of assistance in the administration and enforcement of the motor  
19 carrier tax, motor fuel tax, and motor fuel and lubricants laws.

20           (2)     The Field Enforcement Bureau shall cooperate with and help the  
21 federal government, other states, and local governments and law enforcement personnel of  
22 those jurisdictions to enforce the motor carrier tax, motor fuel tax, and motor fuel and  
23 lubricants laws.

24           **(E)     ON OR BEFORE OCTOBER 1 EACH YEAR, THE COMPTROLLER'S OFFICE**  
25 **SHALL REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2-1246 OF**  
26 **THE STATE GOVERNMENT ARTICLE, ON:**

27                    **(1)     THE AGGREGATE NUMBER OF LICENSED TOBACCO RETAILERS**  
28 **THAT COMMITTED A VIOLATION OF § 10-107 OF THE CRIMINAL LAW ARTICLE AND**  
29 **THE AGGREGATE NUMBER OF MINORS WHO COMMITTED A VIOLATION OF § 10-108**  
30 **OF THE CRIMINAL LAW ARTICLE DURING THE REPORTING PERIOD;**

31                    **(2)     THE NUMBER OF PRIOR VIOLATIONS FOR LICENSED TOBACCO**  
32 **RETAILERS AND MINORS THAT COMMITTED A VIOLATION DURING THE REPORTING**  
33 **PERIOD; AND**



1                   **(3) THE SUBSEQUENT ACTION TAKEN BY THE COMPTROLLER'S**  
2 **OFFICE AGAINST EACH VIOLATOR AND, FOR EACH ACTION TAKEN, THE NUMBER OF**  
3 **VIOLATIONS COMMITTED BY THE VIOLATOR.**

4                   SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
5 October 1, 2017.