

# SENATE BILL 803

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CF 5l2890

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By: **Senator Astle**

Introduced and read first time: February 19, 2015

Assigned to: Rules

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## A BILL ENTITLED

1 AN ACT concerning

2 **Health Insurance – Nonpreferred Providers – Assignment of Benefits,**  
3 **Reimbursement, and Fraudulent Insurance Acts**

4 FOR the purpose of altering the maximum difference between the coinsurance percentage  
5 applicable to certain nonpreferred providers and the coinsurance percentage  
6 applicable to certain preferred providers; altering the reimbursement amount  
7 payable by certain insurers to certain on-call physicians or hospital-based  
8 physicians who are nonpreferred providers; providing that it is a fraudulent  
9 insurance act for a nonpreferred provider to knowingly or willfully waive, forgive, or  
10 fail to collect certain deductibles, copayments, coinsurance, or other cost sharing  
11 amounts; providing certain penalties for a violation of certain provisions of this Act;  
12 repealing the termination date of certain provisions of law relating to the assignment  
13 of benefits and reimbursement of nonpreferred providers; and generally relating to  
14 health insurance and nonpreferred providers.

15 BY repealing and reenacting, without amendments,  
16 Article – Insurance  
17 Section 14–201(a) and (k)  
18 Annotated Code of Maryland  
19 (2011 Replacement Volume and 2014 Supplement)

20 BY repealing and reenacting, with amendments,  
21 Article – Insurance  
22 Section 14–205 and 14–205.2  
23 Annotated Code of Maryland  
24 (2011 Replacement Volume and 2014 Supplement)

25 BY adding to  
26 Article – Insurance  
27 Section 27–407.3  
28 Annotated Code of Maryland

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 (2011 Replacement Volume and 2014 Supplement)

2 BY repealing and reenacting, with amendments,  
3 Article – Insurance  
4 Section 27–408  
5 Annotated Code of Maryland  
6 (2011 Replacement Volume and 2014 Supplement)  
7 (As enacted by Chapter 35 of the Acts of the General Assembly of 1997)

8 BY repealing and reenacting, with amendments,  
9 Chapter 537 of the Acts of the General Assembly of 2010  
10 Section 7

11 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
12 That the Laws of Maryland read as follows:

13 **Article – Insurance**

14 14–201.

15 (a) In this subtitle the following words have the meanings indicated.

16 (k) “Nonpreferred provider” means a provider that is eligible for payment under  
17 a preferred provider insurance policy, but that is not a preferred provider under the  
18 applicable provider service contract.

19 14–205.

20 (a) If a preferred provider insurance policy offered by an insurer provides benefits  
21 for a service that is within the lawful scope of practice of a health care provider licensed  
22 under the Health Occupations Article, an insured covered by the preferred provider  
23 insurance policy is entitled to receive the benefits for that service either through direct  
24 payments to the health care provider or through reimbursement to the insured.

25 (b) (1) A preferred provider insurance policy offered by an insurer under this  
26 subtitle shall provide for payment of services rendered by nonpreferred providers as  
27 provided in this subsection.

28 (2) Unless the insurer demonstrates to the satisfaction of the  
29 Commissioner that an alternative level of payment is more appropriate, for each covered  
30 service under a preferred provider insurance policy, the difference between the coinsurance  
31 percentage applicable to nonpreferred providers and the coinsurance percentage applicable  
32 to preferred providers may not be greater than [20] 50 percentage points.

33 (3) If the preferred provider insurance policy contains a provision for the  
34 insured to pay the balance bill, the provision may not apply to an on–call physician or a

1 hospital-based physician who has accepted an assignment of benefits in accordance with §  
2 14-205.2 of this subtitle.

3 (4) The insurer's allowed amount for a health care service covered under  
4 the preferred provider insurance policy provided by nonpreferred providers may not be less  
5 than the allowed amount paid to a similarly licensed provider who is a preferred provider  
6 for the same health care service in the same geographic region.

7 (c) (1) In this subsection, "unfair discrimination" means an act, method of  
8 competition, or practice engaged in by an insurer:

9 (i) that is prohibited by Title 27, Subtitle 2 of this article; or

10 (ii) that, although not specified in Title 27, Subtitle 2 of this article,  
11 the Commissioner believes is unfair or deceptive and that results in the institution of an  
12 action by the Commissioner under § 27-104 of this article.

13 (2) If the rates for each institutional provider under a preferred provider  
14 insurance policy offered by an insurer vary based on individual negotiations, geographic  
15 differences, or market conditions and are approved by the Health Services Cost Review  
16 Commission, the rates do not constitute unfair discrimination under this article.

17 14-205.2.

18 (a) Except as otherwise provided, this section applies to both on-call physicians  
19 and hospital-based physicians who:

20 (1) are nonpreferred providers;

21 (2) obtain an assignment of benefits from an insured; and

22 (3) notify the insurer of an insured in a manner specified by the  
23 Commissioner that the on-call physician or hospital-based physician has obtained and  
24 accepted the assignment of benefits from the insured.

25 (b) (1) Except as provided in paragraph (3) of this subsection, an insured may  
26 not be liable to an on-call physician or a hospital-based physician subject to this section  
27 for covered services rendered by the on-call physician or hospital-based physician.

28 (2) An on-call physician or hospital-based physician subject to this section  
29 or a representative of an on-call physician or hospital-based physician subject to this  
30 section may not:

31 (i) collect or attempt to collect from an insured of an insurer any  
32 money owed to the on-call physician or hospital-based physician by the insurer for covered  
33 services rendered to the insured by the on-call physician or hospital-based physician; or

1 (ii) maintain any action against an insured of an insurer to collect or  
2 attempt to collect any money owed to the on-call physician or hospital-based physician by  
3 the insurer for covered services rendered to the insured by the on-call physician or  
4 hospital-based physician.

5 (3) An on-call physician or hospital-based physician subject to this section  
6 or a representative of an on-call physician or hospital-based physician subject to this  
7 section may collect or attempt to collect from an insured of an insurer:

8 (i) any deductible, copayment, or coinsurance amount owed by the  
9 insured for covered services rendered to the insured by the on-call physician or  
10 hospital-based physician;

11 (ii) if Medicare is the primary insurer and the insurer is the  
12 secondary insurer, any amount up to the Medicare approved or limiting amount, as  
13 specified under the federal Social Security Act, that is not owed to the on-call physician or  
14 hospital-based physician by Medicare or the insurer after coordination of benefits has been  
15 completed, for Medicare covered services rendered to the insured by the on-call physician  
16 or hospital-based physician; and

17 (iii) any payment or charges for services that are not covered services.

18 (c) (1) This subsection applies only to on-call physicians subject to this  
19 section.

20 (2) For a covered service rendered to an insured of an insurer by an on-call  
21 physician subject to this section, the insurer or its agent:

22 (i) shall pay the on-call physician within 30 days after the receipt  
23 of a claim in accordance with the applicable provisions of this title; and

24 (ii) shall pay a claim submitted by the on-call physician for a covered  
25 service rendered to an insured in a hospital, no less than [the greater of:

26 1.] 140% of the average rate the insurer paid for the  
27 12-month period that ends on January 1 of the previous calendar year in the same  
28 geographic area, as defined by the Centers for Medicare and Medicaid Services, for the  
29 same covered service, to similarly licensed providers under written contract with the  
30 insurer]; or

31 2. the average rate the insurer paid for the 12-month period  
32 that ended on January 1, 2010, in the same geographic area, as defined by the Centers for  
33 Medicare and Medicaid Services, for the same covered service to a similarly licensed  
34 provider not under written contract with the insurer, inflated by the change in the Medicare  
35 Economic Index from 2010 to the current year].

1 (d) (1) This subsection applies only to hospital-based physicians subject to this  
2 section.

3 (2) For a covered service rendered to an insured of an insurer by a  
4 hospital-based physician subject to this section, the insurer or its agent:

5 (i) shall pay the hospital-based physician within 30 days after the  
6 receipt of the claim in accordance with the applicable provisions of this title; and

7 (ii) shall pay a claim submitted by the hospital-based physician for  
8 a covered service rendered to an insured no less than [the greater of:

9 1.] 140% of the average rate the insurer paid for the  
10 12-month period that ends on January 1 of the previous calendar year in the same  
11 geographic area, as defined by the Centers for Medicare and Medicaid Services, for the  
12 same covered service, to similarly licensed providers, who are hospital-based physicians,  
13 under written contract with the insurer]; or

14 2. the final allowed amount of the insurer for the same  
15 covered service for the 12-month period that ended on January 1, 2010, inflated by the  
16 change in the Medicare Economic Index to the current year, to the hospital-based physician  
17 billing under the same federal tax identification number the hospital-based physician used  
18 in calendar year 2009].

19 (e) [(1)] For the purposes of subsections [(c)(2)(ii)1] **(C)(2)(II)** and [(d)(2)(ii)1]  
20 **(D)(2)(II)** of this section, an insurer shall calculate the average rate paid to similarly  
21 licensed providers under written contract with the insurer for the same covered service by  
22 summing the contracted rate for all occurrences of the Current Procedural Terminology  
23 Code for that covered service and then dividing by the total number of occurrences of the  
24 Current Procedural Terminology Code.

25 [(2)] For the purposes of subsection (c)(2)(ii)2 of this section, an insurer shall  
26 calculate the average rate paid to similarly licensed providers not under written contract  
27 with the insurer for the same covered service by summing the rates paid to similarly  
28 licensed providers not under written contract with the insurer for all occurrences of the  
29 Current Procedural Terminology Code for that covered service and then dividing by the  
30 total number of occurrences of the Current Procedural Terminology Code.]

31 (f) An insurer shall disclose, on request of an on-call physician or hospital-based  
32 physician subject to this section, the reimbursement rate required under subsection  
33 (c)(2)(ii) or (d)(2)(ii) of this section.

34 (g) (1) An insurer may seek reimbursement from an insured for any payment  
35 under subsection (c)(2)(ii) or (d)(2)(ii) of this section for a claim or portion of a claim  
36 submitted by an on-call physician or hospital-based physician subject to this section and

1 paid by the insurer that the insurer determines is the responsibility of the insured based  
2 on the insurance contract.

3 (2) The insurer may request and the on-call physician or hospital-based  
4 physician shall provide adjunct claims documentation to assist in making the  
5 determination under paragraph (1) of this subsection or under subsection (c) of this section.

6 (h) (1) An on-call physician or hospital-based physician subject to this section  
7 may enforce the provisions of this section by filing a complaint against an insurer with the  
8 Administration or by filing a civil action in a court of competent jurisdiction under § 1-501  
9 or § 4-201 of the Courts Article.

10 (2) The Administration or a court shall award reasonable attorney's fees if  
11 the Administration or court finds that:

12 (i) the insurer's conduct in maintaining or defending the proceeding  
13 was in bad faith; or

14 (ii) the insurer acted willfully in the absence of a bona fide dispute.

15 (i) The Administration may take any action authorized under this article,  
16 including conducting an examination under Title 2, Subtitle 2 of this article, to investigate  
17 and enforce a violation of the provisions of this section.

18 (j) In addition to any other penalties under this article, the Commissioner may  
19 impose a penalty not to exceed \$5,000 on an insurer for each violation of this section.

20 (k) The Administration, in consultation with the Maryland Health Care  
21 Commission, shall adopt regulations to implement this section.

22 **27-407.3.**

23 (A) IN THIS SECTION, "NONPREFERRED PROVIDER" HAS THE MEANING  
24 STATED IN § 14-201 OF THIS ARTICLE.

25 (B) IT IS A FRAUDULENT INSURANCE ACT FOR A NONPREFERRED PROVIDER  
26 TO KNOWINGLY OR WILLFULLY WAIVE, FORGIVE, OR FAIL TO COLLECT ANY PORTION  
27 OF A DEDUCTIBLE, COPAYMENT, COINSURANCE, OR OTHER COST SHARING AMOUNT  
28 OWED BY AN INSURED FOR SERVICES RENDERED TO THE INSURED BY THE  
29 NONPREFERRED PROVIDER.

30 **27-408.**

31 (a) (1) A person that violates § 27-407 of this subtitle, or another provision of  
32 this subtitle in which the claim or act that is the subject of the fraud has a value of \$300 or  
33 more is guilty of a felony and on conviction, for each violation, is subject to:

1 (i) liability for restoring to the victim the property taken or the  
2 value of the property taken; and

3 (ii) 1. for a violation of any provision of § 27-403 of this subtitle,  
4 a fine, the maximum of which is the greater of three times the value of the claim or act that  
5 is the subject of the fraud and \$10,000 and the minimum of which is \$500, or imprisonment  
6 not exceeding 15 years or both; and

7 2. for a violation of any provision of § 27-404, § 27-405, §  
8 27-406, § 27-406.1, § 27-407, § 27-407.1, [or] § 27-407.2, **OR § 27-407.3** of this subtitle,  
9 a fine not exceeding \$10,000 or imprisonment not exceeding 15 years or both.

10 (2) A person that violates a provision of this subtitle in which the claim or  
11 act that is the subject of the fraud has a value of less than \$300 is guilty of a misdemeanor  
12 and on conviction, for each violation, is subject to:

13 (i) liability for restoring to the victim the property taken or the  
14 value of the property taken; and

15 (ii) 1. for a violation of any provision of § 27-403 of this subtitle,  
16 a fine, the maximum of which is the greater of three times the value of the claim or act that  
17 is the subject of the fraud and \$10,000 and the minimum of which is \$500, or imprisonment  
18 not exceeding 18 months or both; and

19 2. for a violation of any provision of § 27-404, § 27-405, §  
20 27-406, § 27-406.1, § 27-407, § 27-407.1, [or] § 27-407.2, **OR § 27-407.3** of this subtitle,  
21 a fine not exceeding \$10,000 or imprisonment not exceeding 18 months or both.

22 (b) (1) The penalties imposed under this section may be imposed separately  
23 from and consecutively to or concurrently with a sentence for another offense based on the  
24 act that constitutes a violation of this subtitle.

25 (2) Each act of solicitation under § 27-407 of this subtitle constitutes a  
26 separate violation for purposes of the penalties imposed under this section.

27 (3) Notwithstanding any other provision of law, a fine imposed under  
28 subsection (a) of this section is mandatory and not subject to suspension.

29 (c) (1) In addition to any criminal penalties that may be imposed under this  
30 section, on a showing by clear and convincing evidence that a violation of this subtitle has  
31 occurred, the Commissioner may:

32 (i) impose an administrative penalty not exceeding \$25,000 for each  
33 act of insurance fraud; and

1 (ii) order restitution to an insurer or self-insured employer of any  
2 insurance proceeds paid relating to a fraudulent insurance claim.

3 (2) In determining the amount of an administrative penalty, the  
4 Commissioner shall consider:

5 (i) the nature, circumstances, extent, gravity, and number of  
6 violations;

7 (ii) the degree of culpability of the violator;

8 (iii) prior offenses and repeated violations of the violator; and

9 (iv) any other matter that the Commissioner considers appropriate  
10 and relevant.

11 (3) If an administrative penalty is not paid after all rights of appeal have  
12 been waived or exhausted, the Commissioner may bring a civil action in a court of  
13 competent jurisdiction to collect the administrative penalty, including expenses and  
14 litigation costs, reasonable attorney's fees, and interest.

15 (d) This section does not affect an insurer's right to take any independent action  
16 to seek recovery against a person that violates this subtitle.

### 17 Chapter 537 of the Acts of 2010

18 SECTION 7. AND BE IT FURTHER ENACTED, That, except as provided in Section  
19 6 of this Act, this Act shall take effect October 1, 2010. [It shall remain effective for a period  
20 of 5 years and, at the end of September 30, 2015, with no further action required by the  
21 General Assembly, this Act shall be abrogated and of no further force and effect.]

22 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July  
23 1, 2015.