

HOUSE BILL 1312

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4lr2841

By: **Delegate Beidle**

Introduced and read first time: February 7, 2014

Assigned to: Environmental Matters

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 10, 2014

CHAPTER _____

1 AN ACT concerning

2 **Program Open Space Sites – Public Access**

3 FOR the purpose of authorizing a local governing body to use certain Program Open
4 Space funds for the provision of certain public access to certain land;
5 authorizing the Department of Natural Resources to use certain Program Open
6 Space funds to provide or enhance certain public access to certain land;
7 requiring the Department to ~~prepare a certain public access plan~~ consider the
8 feasibility of providing certain public access for certain Program Open Space
9 projects; authorizing the Department to use funds in the Bay Access Areas
10 Fund under Program Open Space to enhance public access to certain bodies of
11 water; requiring certain ~~local governing bodies~~ subdivisions to ~~prepare and~~
12 ~~submit for review and approval certain public access plans~~ consider the
13 feasibility of providing certain public access for certain Program Open Space
14 projects ~~and to propose certain public access projects for certain Program Open~~
15 ~~Space land; requiring certain State and local land use plans to include a certain~~
16 ~~public access plan for certain Program Open Space land;~~ altering a certain
17 declaration of need made by the General Assembly for Program Open Space to
18 include the provision of certain public access to certain facilities; altering a
19 certain intent of the General Assembly; and generally relating to public access
20 to Program Open Space sites.

21 BY repealing and reenacting, with amendments,

22 Article – Natural Resources

23 Section 5–902(a) and (b), 5–903(b)(1) and (f), 5–904(a) and (c), and 5–905(a)(2)

24 ~~and (b)(2), and 5–906(b)~~

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 Annotated Code of Maryland
2 (2012 Replacement Volume and 2013 Supplement)

3 BY repealing and reenacting, without amendments,
4 Article – Natural Resources
5 Section 5–905(a)(1)
6 Annotated Code of Maryland
7 (2012 Replacement Volume and 2013 Supplement)

8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
9 MARYLAND, That the Laws of Maryland read as follows:

10 **Article – Natural Resources**

11 5–902.

12 (a) The General Assembly declares that there is need for a program to make
13 funds available to State agencies and any subdivision to:

14 (1) Expedite acquisition of outdoor recreation and open space areas
15 before escalating cost of land prevents its purchase for public use and before potential
16 areas are devoted to some other use; and

17 (2) Accelerate development and capital renewal of needed outdoor
18 recreation facilities, **INCLUDING THE PROVISION OF ~~MAXIMUM~~ PUBLIC ACCESS TO**
19 **THE FACILITIES.**

20 (b) This program is known as Program Open Space and carries out the
21 recommendations of the 1968 Legislative Council committee on recreational areas. By
22 enacting this program, the General Assembly intends to provide funds to the State
23 and its subdivisions to enable them to acquire land for outdoor public recreation and
24 open space use and develop **AND PROVIDE ~~MAXIMUM~~ PUBLIC ACCESS TO** the land
25 for public recreation.

26 5–903.

27 (b) (1) The General Assembly shall appropriate the remaining funds not
28 appropriated under subsection (a) of this section to assist local governing bodies in
29 acquisition and development of land for recreation and open space purposes,
30 **INCLUDING THE PROVISION OF ~~MAXIMUM~~ PUBLIC ACCESS TO THE LAND.**

31 (f) (1) Subject to the limitation under paragraph (2) of this subsection,
32 the Department may use acquisition funds to:

33 (i) Stabilize the structural integrity of improvements existing
34 on land at the time of acquisition;

1 (ii) Eliminate hazards to health and safety, including treatment
2 and removal of hazardous materials; [and]

3 (iii) Protect water quality by implementing environmental
4 improvements, including shore erosion control measures and vegetated buffers; AND

5 (IV) PROVIDE PUBLIC ACCESS TO THE RECREATIONAL AND
6 OPEN SPACE USES OF THE ACQUIRED LAND.

7 (2) The costs to perform any of the activities described in paragraph
8 (1) of this subsection may not exceed 10 percent of the purchase price of the land.

9 (3) THE DEPARTMENT MAY USE ACQUISITION FUNDS TO
10 ENHANCE PUBLIC ACCESS TO EXISTING RECREATIONAL AND OPEN SPACE SITES
11 ~~TO THE MAXIMUM EXTENT FEASIBLE.~~

12 5-904.

13 (a) (1) Each year the Department, in consultation with the Department of
14 Planning, shall prepare a list of recommended State projects for funding under this
15 program for the next fiscal year.

16 (2) In preparing the list, the Department shall give priority to
17 properties in targeted areas.

18 (3) Prior to submitting the list to the Department of Budget and
19 Management for inclusion in the budget, the legislators from the district within which
20 the Department is proposing a State acquisition project shall be given an opportunity
21 to review and comment on the project.

22 (4) The list shall be submitted to the General Assembly in a manner
23 similar to other capital projects as provided in Title 3, Subtitle 6 of the State Finance
24 and Procurement Article.

25 (5) (I) THE DEPARTMENT, FOR EACH PROJECT
26 RECOMMENDED UNDER THIS SUBSECTION, SHALL ~~PREPARE AND SUBMIT A~~
27 ~~PLAN~~ CONSIDER WHETHER IT IS FEASIBLE TO PROVIDE PUBLIC ACCESS TO THE
28 RECREATIONAL AND OPEN SPACE SITE ~~TO THE MAXIMUM EXTENT FEASIBLE.~~

29 (II) WHEN CONSIDERING WHETHER IT IS FEASIBLE TO
30 PROVIDE PUBLIC ACCESS TO A SITE UNDER THIS PARAGRAPH, THE
31 DEPARTMENT MAY CONSIDER:

32 1. THE AVAILABILITY OF FUNDS AVAILABLE UNDER
33 THIS PROGRAM OR FROM OTHER SOURCES TO PROVIDE PUBLIC ACCESS TO THE
34 SITE;

1 **2. PUBLIC SAFETY AND LIABILITY ISSUES IF PUBLIC**
2 **ACCESS WERE PROVIDED TO THE SITE;**

3 **3. WHETHER THE SITE WAS ACQUIRED AS A PART OF**
4 **A LARGER RECREATIONAL AND OPEN SPACE PROJECT THAT IS NOT YET**
5 **COMPLETED AND READY FOR PUBLIC ACCESS; AND**

6 **4. THE EXISTENCE OF A CONTRACTUAL**
7 **COMMITMENT ON THE SITE THAT WOULD LIMIT PUBLIC ACCESS FOR A PERIOD**
8 **OF TIME, INCLUDING A HOME, AGRICULTURAL, OR HUNTING LEASE.**

9 (c) (1) There is a Bay Access Areas Fund.

10 (2) A portion of the funds available under this program for State
11 projects may be appropriated in the State budget for the Bay Access Areas Fund.

12 (3) The Department may use funds available in the Bay Access Areas
13 Fund to [purchase]:

14 **(I) PURCHASE** sites that provide public access to a body of
15 water; **OR**

16 **(II) ENHANCE PUBLIC ACCESS TO A BODY OF WATER ON AN**
17 **EXISTING RECREATIONAL AND OPEN SPACE SITE.**

18 (4) In purchasing sites under this subsection, the Department shall
19 give preference to sites that:

20 (i) 1. Are directly on the bay; or

21 2. Are on a tributary of the bay and are near the bay;

22 (ii) Are near a population center;

23 (iii) Are readily accessible by the public; and

24 (iv) Would fulfill a need for public water access identified in the
25 Maryland Land Preservation and Recreation Plan or a local land preservation and
26 recreation plan.

27 (5) (i) Before the Department makes an expenditure from the Bay
28 Access Areas Fund, the Department shall submit the proposed expenditure with
29 complete supporting documentation to the budget committees of the General Assembly
30 for review and comment by those committees.

1 (ii) The budget committees have 45 days after receipt of the
2 documentation to submit comments to the Board of Public Works.

3 (6) Any expenditure of funds from the Bay Access Areas Fund is
4 subject to the approval of the Board of Public Works.

5 5-905.

6 (a) (1) On or before May 1 of each year, the Department shall notify each
7 local governing body of its allocation of local acquisition and development funds for the
8 next fiscal year within the limits imposed by the formula developed for the
9 apportionment of the annual appropriations for Program Open Space.

10 (2) (i) By the first of July each year, a participating local governing
11 body shall submit an annual program of proposed acquisition and development
12 projects, together with a list of projects submitted by any municipal corporation to the
13 local governing body and not included in the local governing body's annual program, to
14 the Department of Planning for review and to the Department for approval.

15 (ii) A municipal corporation may submit an annual program
16 through its local governing body.

17 (III) A ~~PARTICIPATING LOCAL GOVERNING BODY~~
18 SUBDIVISION, FOR EACH PROPOSED PROJECT UNDER THIS SUBSECTION SHALL
19 CONSIDER WHETHER IT IS FEASIBLE TO PROVIDE PUBLIC ACCESS TO THE
20 PROPOSED PROJECT.

21 ~~1. FOR EACH PROPOSED PROJECT UNDER THIS~~
22 ~~SUBSECTION PREPARE AND SUBMIT FOR REVIEW AND APPROVAL A PLAN TO~~
23 ~~PROVIDE PUBLIC ACCESS TO THE RECREATIONAL AND OPEN SPACE SITE TO THE~~
24 ~~MAXIMUM EXTENT FEASIBLE; AND~~

25 ~~2. PROPOSE DEVELOPMENT PROJECTS TO ENHANCE~~
26 ~~PUBLIC ACCESS TO EXISTING RECREATIONAL AND OPEN SPACE SITES TO THE~~
27 ~~MAXIMUM EXTENT FEASIBLE.~~

28 (IV) WHEN CONSIDERING WHETHER IT IS FEASIBLE TO
29 PROVIDE PUBLIC ACCESS TO A PROPOSED PROJECT UNDER THIS PARAGRAPH, A
30 SUBDIVISION MAY CONSIDER:

31 1. THE AVAILABILITY OF FUNDS AVAILABLE UNDER
32 THIS PROGRAM OR FROM OTHER SOURCES TO PROVIDE PUBLIC ACCESS TO THE
33 PROPOSED PROJECT;

1 **2. PUBLIC SAFETY AND LIABILITY ISSUES IF PUBLIC**
 2 **ACCESS WERE PROVIDED TO THE SITE;**

3 **3. WHETHER THE SITE FOR THE PROPOSED**
 4 **PROJECT WAS ACQUIRED AS A PART OF A LARGER RECREATIONAL AND OPEN**
 5 **SPACE PROJECT THAT IS NOT YET COMPLETED AND READY FOR PUBLIC ACCESS;**
 6 **AND**

7 **4. THE EXISTENCE OF A CONTRACTUAL**
 8 **COMMITMENT ON THE SITE FOR A PROPOSED PROJECT THAT WOULD LIMIT**
 9 **PUBLIC ACCESS FOR A PERIOD OF TIME, INCLUDING A HOME, AGRICULTURAL,**
 10 **OR HUNTING LEASE.**

11 ~~(b) (2) A local governing body shall prepare a local land preservation and~~
 12 ~~recreation plan with acquisition goals based upon the most current population data~~
 13 ~~available from the Department of Planning and submit it to the Department and to~~
 14 ~~the Department of Planning for joint approval according to the criteria and goals set~~
 15 ~~forth in guidelines prepared by the Department and the Department of Planning. A~~
 16 ~~LOCAL LAND PRESERVATION AND RECREATION PLAN SHALL INCLUDE A PLAN~~
 17 ~~TO ENHANCE PUBLIC ACCESS TO EXISTING RECREATIONAL AND OPEN SPACE~~
 18 ~~SITES TO THE MAXIMUM EXTENT FEASIBLE. A local governing body shall revise its~~
 19 ~~local land preservation and recreation plan at least every 5 years and submit the~~
 20 ~~revised local plan to the Department and to the Department of Planning for joint~~
 21 ~~approval 1 year prior to the revision of the Maryland Land Preservation and~~
 22 ~~Recreation Plan. Prior to approval of a revised local plan, the Department shall~~
 23 ~~provide the legislators from the district within which any part of the local jurisdiction~~
 24 ~~is located the opportunity to review and comment on the revised local plan.~~

25 ~~5-906.~~

26 ~~(b) Every acquisition and development project funded by the State in whole~~
 27 ~~or in part shall meet needs identified in the Maryland Land Preservation and~~
 28 ~~Recreation Plan prepared and revised every 5 years by the Department in consultation~~
 29 ~~with the Department of Planning and local governments. The document shall identify~~
 30 ~~and recommend for State acquisition efforts those resource areas facing the most~~
 31 ~~intense or immediate development pressure. These resource areas shall be designated~~
 32 ~~as targeted areas. THE MARYLAND LAND PRESERVATION AND RECREATION~~
 33 ~~PLAN SHALL INCLUDE A PLAN TO ENHANCE PUBLIC ACCESS TO EXISTING~~
 34 ~~RECREATIONAL AND OPEN SPACE SITES TO THE MAXIMUM EXTENT FEASIBLE.~~
 35 ~~The document and any changes to it shall be distributed to every local governing body.~~

36 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 37 October 1, 2014.